

A Déline Got'ine Plan of Action for 2019-2021

1st edition approved in principle by community resolution – *November 4, 2015*Second edition prepared by Dél<sub>I</sub>nę ?ekwé Working Group – *May 20, 2016*Approved by ?ehdzo Got'¡nę Gots'é Nákedı (Sahtú Renewable Resources Board) – *July 28, 2016*Approved by ENR Minister Robert C. McLeod – *February 22, 2017*2nd edition updates by Dél¡ne ?ekwé Working Group – *September 12, 2017 & October 20, 2019* 

# Belare Wíle Gots'é ?ekwé Caribou for All Time



# A Dél<sub>i</sub>ne Got'<sub>i</sub>ne Plan of Action for 2019-2020

October 6, 2020 version

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## Máhsi cho!

This ?ekwé Conservation Plan is based on Délįnę Got'įnę godí (stories) and pepa (laws and principles) passed down to us by our pehtséoke (grandparents). The Plan was first drafted by a group of invited Délįnę Got'įnę leaders and experts during a meeting on July 14-16, 2015. This was an effort supported by the Délįnę ?ehdzo Got'įnę (Renewable Resources Council), Délįnę First Nation and Délįnę Land Corporation, Délįnę Got'įnę Government (who assumed responsibility for the process upon its establishment on September 1, 2016). The process was sponsored by the Species At Risk Stewardship Fund as well as NWT Environment and Natural Resources. The facilitation team was Michael Neyelle, Walter Bezha and Deborah Simmons. Jane Modeste assisted in ensuring that Dene concepts were properly spelled and as technically correct as possible when combined with a primarily English text. Without the support of these individuals and organisations, this plan would not have been possible.

The Conservation Coaches Network (CCNet) partnered with NWT Environment and Natural Resources (ENR) to offer a course in using the Open Standards for the Practice of Conservation in Yellowknife in March 2105, which Michael Neyelle and Walter Bezha used in guiding plan development. Stuart Cowell, a CCNet instructor from Australia with considerable experience working with Indigenous peoples there, kindly agreed to mentor the facilitation team.

Máhsi cho to the meeting participants for their dedication to developing a community-driven plan. The support of the community leaders is crucial to the success of the plan. Even more important is the support and involvement of the community in joining forces to take action in rekwé conservation. Over 50 community members have taken part in the planning process to date. Their involvement is greatly appreciated. They are listed in **Appendix A**.

## Déline ?ekwé Working Group Members

The Délįnę ?ekwé Working Group was formed in 2015 by the three Délįnę partners in order to develop this plan and oversee its implementation. The Working Group was very active until December 2017. On December 20, 2017, the Délįnę ?ehdzo Got'įnę assumed the lead in plan implementation by direction of the Délįnę Got'įnę Government and Délįnę ?ehdzo Got'įnę. The Working Group was established once again in May 2019 during a two day joint meeting of the Délįnę Got'įnę Government, Délįnę ?ehdzo Got'įnę, SRRB, and ENR. The intention was for the Working to bring together representatives of the Délįnę ?ehdzo Got'įnę, Délįnę Got'įnę Government, ?ǫhdakə Council, Tsá Túé Biosphere Reserve, and knowledge holders to take a more focused approach to overseeing plan updates and implementation.

## Working Group Members 2015-2017

The following individuals participated in development of the first and second editions of the plan during 2015-2017.

George Baptiste, George Baton, Royden Baton, Ruby Baton-Beyonnie, Walter Bezha, Dora Blondin, Joseph Blondin Jr., Jimmy Dillon, Joey Dillon, George Kenny, Chief Leonard Kenny, Jonas Modeste, Leon Modeste, Morris Modeste, Paul Modeste, Michael Neyelle, Morris Neyelle, Andrew Sewi, Alphonse Takazo, Betty Takazo, Alfred Taniton, Morris Tetso, Camilla Tutcho, Dolphus Tutcho, Johnny Tutcho, Raymond Tutcho.

## Working Group Members 2019

The following Working Group members participated in meetings during May-September 2019.

Jonas Modeste, Leon Modeste, Walter Bezha, Dora Blondin, Frederick Kenny, Morris Neyelle, Alfred Taniton, Alphonse Takazo, Dolphus Tutcho

## **Technical and Coordination Support**

## Support Team 2015-2017

A large support team contributed to initial development of the plan under direction of the Working Group.

Deborah Simmons (facilitator and technical writer), Dennis Kenny (illustrator), Ed Reeves (coordination), Jane Modeste (language specialist), Janet Winbourne (technical writer), Lorraine Land (legal counsel), Micheline Manseau (caribou ecologist), Stuart Cowell (Indigenous conservation planning specialist), Ted Mackeinzo (youth advisor and coordination), Heather Sayine-Crawford (wildlife manager/biologist)

## Support Team 2019

Ed Reeves, Kevin Chan, Deborah Simmons

# ?ekwé ?e?a -Law of the Caribou

Story told by Charlie Neyelle

This story was told to me by se zıtá, my father. Zıtá used to say, "Make sure you take good care of this story and what it says. Learn this zeza, this law for zekwé. In the future, when you kill zekwé, this is how you must work on zekwé in the future. You must work this way on zekwé until the day you die.

A long time ago there was a Dene couple who had a baby. This baby would cry and cry. The baby cried so much, the parents became exhausted. They finally fell asleep because they were so tired. When they woke up in the morning, the baby was gone. They could see his tracks in the snow, so they followed his trail. The baby's footprints turned into pekwé footprints, walking across the lake to join the other pekwé. Then the parents understood why the baby was crying. He wanted to join pekwé.

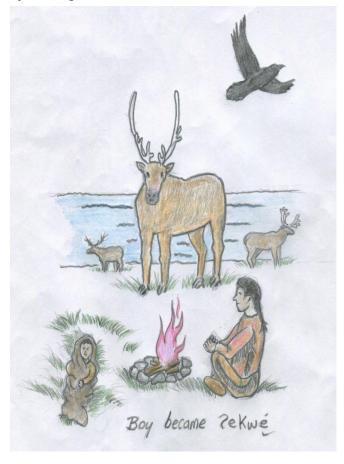
The following year, there were really lots of pekwé arriving. There in the middle of the herd was

the little boy who had turned into a yárégo (young male pekwé). The little pekwé could see his parents. He said to beno (his mother), "Péne (mother), don't worry about me. You can use the sinew and the babiche from my body for your sewing."

And he said to zene há zitá há, "My skin can be your clothing and your bedding, you can use it for your sleeping mat. So, you two, do not worry about me."

Finally 2ekwé said, "?ıtá, when you work on me, when you cut my head off, place it in front gently. For the rest of the body parts, you cut and place them behind gently. Don't throw the meat behind. Make sure you carry it and place it gently behind the head."

This is how the yárégo wanted to be treated kanáts'ezé (when he was hunted). He was making a law for himself.



# Déline Got'inek'ə Gokədə Glossary [NEEDS UPDATING]

"Our Dene kədə (language) is very important to us. Dene kədə must be part of our ?ekwę́ conservation plan so that it will be really meaningful for us." − Alfred Taniton

Note that Dene kədə has its own meaning and Dene terms do not directly correspond to English terms. For a Dene kədə alphabet and pronunciation key, see **Appendix B**. This glossary is a work in progress, and gives approximate and summary descriptions of the meanings in English. There was a lot of discussion about Dene concepts among the ?ekwé Working Group members in

developing the first version of this conservation plan. Since that time 14 new terms have been added to version 2 that arose in discussion regarding plan revisions. These terms are included in the glossary in italics, as they still need to be verified with our language specialist – both their spellings and correct interpretations. Work with these newer terms is very preliminary and should not be used in other contexts until verified. For updated spellings, please contact the DélĮnę ?ehdzo Got'Įnę (Renewable Resources Council).

Dene	English
pech'e	If you don't kill animals humanely, you'll have a hard time.
pededáhk'á	habitat, where people and animals can find good food
pedets'é k'áots'erewe	governance; we are our own bosses, but we have to follow the law
əedets'énanede hą́dé máhsı gha	If only you would go back to your herd, then thank you.
<i>pehdanagokwi</i>	changing weather from a long period of certain climate to another period of warmer or colder climate
⊋ehdzo got′įnę	hunters, harvesters, trappers
?ehdzo Got'įnę Gots'ę́ Nákedi	Sahtú Renewable Resources Board (helper of the pehdzo got'įnę)
ehtsé aka	grandparents
?ekw <b>ę</b> ́	caribou
zekwę́ gha máhsı ts'ınıwe	ceremonial harvest (we thank the creator for zekwę)
pekwę nęgo lek'e	calving ground
zekwę́ nįzah	caribou make a thundering sound when the populations return
ρénę	land, Mother Earth
ρęnę há ρįtá há	
рера	law, principles, policy
રાૃtá	father
Areyoné ełóot'ine ats'it'e.	We are all one family.
asíı gółį	availability of wildlife
asíį kats'inįwę	harvesting all things
bedzio	adult male caribou (big)
belare wíle gots'é zekwé	caribou for all time
Déline ?ehdzo Got'ine	Délınę Renewable Resources Council traditional Dene foods
Dene béré	
Dene béré kats'įnįwe	alternative harvest (we hunt and gather all kinds of different Dene foods) – linked to the totality of the Sahtú Needs Level
Dene kədə	Dene language
Dene náoweré	Dene knowledge; traditional knowledge
Dene Ts'įlį	the whole concept of what Being Dene (being who we are) means to our grandparents
Denecho kə gok'əta nats'eze.	We have to hunt like our grandparents did.

Dene **English** Dícho asíı k'ets'ene ajá t'á It's gone down so we're going to let it rest. náze gha báts'odi. díga wolf godi kehtsi / łéhé godi kehtsi agreement / they made an agreement gogha horíla at risk; having a hard time Gozó begho gots'edé njdé When people talk about zekwé too much, it's not good. dzá oťe. shrubs goregho há and, with kodedí wildlife officers enforce harvest rules and make people feel like criminals and poachers kw'ıjí ecotype containing well-drained, mature spruce forest łata caribou migration corridor máhsi cho thank you very much; welcome; hello móla outsider náts'ezé, kanáts'ezé hunting, hunting something neh karıla k'ets'edi lands set aside; we're protecting them néné land, habitat nídí agót'ele mind our own business nórezá caribou water crossings Sahtú In this document, mainly refers to Great Bear Lake (in other contexts refers to the Sahtú Region defined by the Sahtú Dene and Métis Comprehensive Land Claim Agreement) Sahtú Goť jne Dene of Great Bear Lake tsıa young caribou ts'ída female caribou ts'o néné muskeg yárégo young male (smaller)

# **List of Acronyms**

DGG Dél<sub>1</sub>ne Got'<sub>1</sub>ne Government DLC Dél<sub>1</sub>ne Land Corporation

DRRC Déline ?ehdzo Got'ine (Renewable Resources Council)

ENR NWT Environment and Natural Resources

RRC Renewable Resources Council

SMART Specific, Measurable, Actionable, Realistic, Time-bound SRRB ?ehdzo Got'ıne Gots'é Nákedı (Sahtú Renewable Resources

Board)

TTIBRSC Tsá Túé International Biosphere Reserve Steering Committee

WRRB Wek'èezhìi Renewable Resources Board



## Introduction

"In the past we were told, take only what you need. Now things are changing. This is the first time we're trying to make a plan like this. If we make one, we need to abide by it. Maybe it could work." – Dora Blondin

Sahtúgot'įnę (the people of Great Bear Lake) are extremely concerned about news that zekwę́ (caribou) populations are declining. The Sahtúgot'įnę prophets have said that zekwę́ will remain with us as long as we take good care of them. This means that that we must make wise decisions gogha horíla (when they are having a hard time). The Délįnę ?ehdzo Got'įnę (Renewable Resources Council) is working with our community to make changes so that zekwę́ will decide to come back. Following the words of Dene zehtsə́əkə (our grandparents), we believe that it is necessary to follow zekwę́ zeza (caribou law) and not people's law in our actions and planning.

At the present time, our role in pekwé stewardship, and the co-management system set up in the land claim, are being challenged. We are determined to take action ourselves, whatever happens, so that pekwé will come live with us again. If we strengthen our stewardship practices, we will be better able to work on an equal basis with our co-management partners in conservation. This document is a starting point for discussion about how we can best follow pekwé pepa at this time.



### How This Plan was Made

"This plan has to be worked on, put together and then go back to the community and say, 'this is what we want'. There have to be future consultations. If we don't do it right, we are going to start arguing again in the future about the plan. To avoid that let's make sure that what we put into the plan is going to be accepted by the community. The plan must be good. There is hardly any opposition to it. Everybody must be in agreement with it." – Andrew John Kenny

This plan took a lot of work to prepare, with the help of a technical group, a Working Group, the leadership and the broader community. The technical group met to do homework before and after Working Group meetings. The Working Group met to provide guidance to the technical group and prepare for public meetings. The plan is a living document, and it is expected that it will continue to be revised and updated over time.

#### Timeline

The following have been key events in the planning process between 2015 and 2019.

#### 2015

July 14-16	Délįnę ?ekwę́ Working Group meeting to prepare first draft of Plan
November 2 and 4	Déline ?ekwé Working Group meetings to review and revise the draft and prepare for public presentation
November 4	Dél <sub>l</sub> nę Public meeting – plan approval-in-principle
November 23	Délınę ?ekwę Working Group meeting on Harvest Policy implementation with ENR staff (Heather Sayine-Crawford, Leeroy Andre)
December 7	Public meeting to discuss Harvest Policy implementation
December 15	SRRB receives ENR plan with proposed Total Allowable Harvest
<u>2016</u>	
January 6-7	Délınę ?ekwę Working Group meeting to review plan implementation
March 1-3	Plan is presented at Sahtú Renewable Resources Board (SRRB)
	Management of Bluenose East ?ekwé (Barren-ground Caribou) Public Hearing
March 16-17	Délįnę ?ekwę́ Working Group meeting to revise plan following SRRB
	hearing
March 19	UNESCO ratifies Tsá Tué International Biosphere Reserve, recognizing
	ecological values of Great Bear Lake watershed
March 24	Meeting of Délınę leadership to discuss key concepts in plan

April 6-8 Plan is presented at Wek'èezhìi Renewable Resources Board (WRRB)

Management of Bluenose East ?ekwé (Barren-ground Caribou) Public

Hearing

April 22 Déljne ?ekwé Working Group meeting to revise plan following WRRB

hearing

May 20, 2016 Second edition of Plan finalized

July 28 In its final report on the Bluenose East ?ekwé Hearing, "?ekwé hé Dene

Ts'ılı - Sustaining Relationships", the SRRB formally approves Délıne's Plan

September 1, 2016 Déljne Got'jne Government formed

September 1 Dél<sub>i</sub>ne Got'<sub>i</sub>ne Government established

2017

February 22 ENR Minister issues final decision approving the Plan

May 4 Letter from Dél<sub>i</sub>ne Government affirming its full support of the

Plan as approved by the SRRB and Minister.

July 2-5 SRRB formally adopts a Dene ts'ılı and community conservation approach

to addressing its mandate under the Sahtú Dene and Métis

Comprehensive Land Claim Agreement.

October ?ekwé status survey, door to door campaign, and open house, resulting in

community status report and updates to the Belare Wile Gots'é ?ekwé

plan.

November 21-22 Walter Bezha presented the *Belare Wile Gots'é ?ekwé* plan and status

report at the annual status meeting of the Advisory Committee for Cooperation on Wildlife Management (ACCWM) in Yellowknife.

December 20 Pekwé Working Group dissolved by decision of the Déljne Got'jne

Government and Déline ?ehdzo Got'ine.

<u>2018</u>

May Alternative harvesting camp at K'a Túé to harvest muskox.

July 11, 2018 Barren-ground caribou added to the NWT List of Species At Risk as

Threatened.

October 20-Nov 2 Walter Bezha and Leonard Kenny participate in North American Caribou

Workshop in Ottawa, including Indigenous Talking Circle. An Indigenous Discussion Document and Calls to Action are a focal point for the event.

November 20-21 Walter Bezha and Jonas Modeste participated in the annual status

meeting of the ACCWM in Inuvik, reporting a zero harvest of ?ehdaįla pekwę (Bluenose East caribou) by the Délįnę community. The ACCWM recommended that the status of ?ehdaįla pekwę be changed from to Red

Zone to reflect "low and declining" population.

### <u> 2019</u>

May 23-24 Joint meeting of the Déline Got'ine Government, Déline ?ehdzo Got'ine,

SRRB, and ENR leads to re-establishment of ?ekwé Working Group.

August-September Three meetings of the ?ekwé Working Group held with ENR

representatives on August 29-30, September 10-11 and 20 to update the Belare Wile Gots'é ?ekwé plan, reflecting community concerns about the

reduced availability of ?ehdajla ?ekwé.

The first edition of the ?ekwé Conservation Plan was approved in principle by a resolution moved by Wilfred Kenny and seconded by Chris Yukon during a public meeting held in Dél<sub>1</sub>ne on November 6, 2015. The decision was by a unanimous show of hands. Present at the meeting were ?ekwé Working Group members, Dél<sub>1</sub>ne First Nation Chief and Councillors, Dél<sub>1</sub>ne Land Corporation President and Directors, Dél<sub>1</sub>ne ?ehdzo Got'<sub>1</sub>ne (Renewable Resources Council) President and Councillors, elders, youth, ?ehdzo got'<sub>1</sub>ne (hunters), and other interested community members. In recognition of the November 6 community resolution, the heads of the three main Dél<sub>1</sub>ne governance organisations signed the plan at that time.

On December 15, 2015, the SRRB received a plan with proposals from Environment and Natural Resources (ENR), Government of the Northwest Territories (GNWT). The ENR plan provided an assessment of Bluenose East bekwé status and proposed harvest restrictions and other measures to address conservation concerns. Section 13.8.23(c) of the *Sahtú Dene and Métis Comprehensive Land Claim Agreement* (1993) outlines the Board's role in approving wildlife management plans. The land claim also specifies that the Board must hold a public hearing when considering introducing harvest restrictions such as a Total Allowable Harvest (TAH) when a population of wildlife has not been subject to a TAH within the previous two years (see Section 13.8.21(b)).

The SRRB issued its notice of the Bluenose East ?ekwé Hearing January 11, 2016. At that point, Michael Neyelle (former RRC President and SRRB Chair), Leonard Kenny (Chief of Dél<sub>1</sub>ne First Nation), and Lorraine Land (SRRB legal counsel) were removed from the Working Group and Technical Support team to prevent any potential conflicts of interest.

A second, revised edition of the plan was developed by the ?ekwé Working Group as part of the evidence that the Sahtú Renewable Resources Board considered in their determination of appropriate management proposals through the Bluenose East ?ekwé (Barren-ground Caribou) Public Hearing. There were a number of questions and discussion points from various parties that arose during the March and April SRRB and WRRB Bluenose East Hearing that helped shape the second version of the plan. In addition, questions were submitted in writing by the SRRB, WRRB, and ENR as part of the hearing proceedings. The Board considered the second,

May 20, 2016 edition of the plan in its final report on the Bluenose East ?ekwé Hearing. <sup>1</sup> The plan was updated by the Working Group in September 2017 and October 2019.

#### Ten Year Vision

"What we're putting in this plan is for our future." – Raymond Tutcho

"We should talk about what vision our elders had in the past. ?ekwé are free to roam wherever they want. As Dene, we're also free to roam wherever we want, just like <code>?ekwé</code>, and there is a relationship between us. We want to continue that good relationship to take care of each other. If we know that <code>?ekwé</code> are declining, how are we going to fix the problems?" – Walter Bezha

The ten year vision is a picture of the future that Déline Got'ine keep in mind as they take action so that pekwé will come live with us again.

# <u>Ten Year Vision</u>: Dene and ¬ekwé are free to maintain their relationships through their own ¬e¬a.

## ?eaa

When the earth was created, díga (wolf) and bekwé held a big meeting around the Aklavik area. Díga said to bekwé, "Pekwé should not be on earth any longer." Pekwé responded, "As long as we've been here, we've been good and we've eaten well. We've done nothing to you. We have not destroyed your food. You have lived well off us. So what's wrong with us?"

Díga said, "That's right. There's nothing wrong with pekwé. They don't get in anybody's way. So we shouldn't tell them what to do. Let them graze, and feed, and wander around. Let's not destroy them completely, because in the future we will need them."<sup>2</sup>

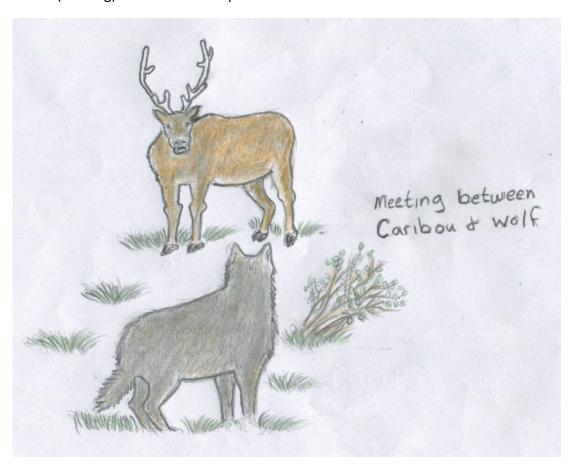
The pepa (laws or principles) that guide Dene relationships, harvesting, and the design of this plan are based on godi kehtsi (agreements) such as that between yárégo and his parents and that between pekwé and díga. Some pepa that guide how this plan works are:

1. Gozó begho gots'edé nidé dzá ot'e (when people talk about caribou too much, it's not good). The talk disturbs zekwé and they don't like it. This is true for all animals. When zekwé move away, this is a sign that they want to be left alone. Zekwé make their own decisions – we're not the boss of them. We need to give them a rest for as long as it takes

<sup>&</sup>lt;sup>1</sup> The hearing transcripts are available through the Public Registries at www.srrb.nt.ca, and www.wrrb.ca. Délįnę's written responses to the undertakings and written questions are also available on the Public Registries.

<sup>&</sup>lt;sup>2</sup> From *?ekwę́ Gulí (The Fate of ?ekwę́),* told by William Sewi (*Sahtú Atlas,* 2005).

- for them to recover. Dene pehtséoka say that when they decide to return, pekwé nipah, they make a thundering sound.
- 2. Dene ts'ılı (who we are, the whole concept of what being Dene meant to our grandparents) and our way of life includes Dene béré kats'ınıwe (harvesting a wide variety of country foods), including fish, moose, beaver, muskrat, small game, game birds, and berries during specific times of the year and depending upon what is most abundant.
- **3.** Pareyoné pełóot'ıne ats'ıt'e (we are all one family). Dene ts'ılı also involves maintaining strong sharing relationships within our community and with other communities and regions. Pekwé are our relatives.
- 4. Denechokə gok'ətá náts'ezé (we have to hunt like our grandparents did). This means that the knowledge of respectful practices needs to be taught, learned and practiced by women and men. The rule that bekwé must be treated humanely (for example, they must not be hit with a stick), needs to be fully understood. Strong leadership is needed to ensure that náts'ezé (hunting) decisions are respected.



## Dene há zekwé há

What makes people and zekwé healthy?

Maintaining balance, relationships, and sharing practices (Dene Ts'ĮlĮ)

- ?edets'é k'áots'erewe (governance)
- Travelling freely
- Living with ekwé
- Population cycles to keep the balance (coming and going)
- Keeping the land healthy
- Asíį kats'ınįwę (harvesting many different foods) for survival.

## Scope

In preparing this plan, Déline Got'ine have sought to achieve these three things:

- 1. Build consensus on the community's vision for the people and rekwé in the future.
- 2. Develop a plan of action that is realistic and supports the vision.
- 3. Build support for a Dél<sub>i</sub>ne Got'<sub>i</sub>ne approach to rekwé conservation within the community, the region, the NWT, and beyond.

The first iteration of this plan was prepared at a time when the community saw the potential regulation and governance of bekwé harvesting as a critical issue that needed to be addressed. As a result, that early version of the plan had a strong focus on one program area — **Náts'ezé** (**Hunting**). The Working Group recognizes that náts'ezé has not caused the decline of bekwé, and that many other issues must be addressed to ensure that we have *Belare wíle Gots'é Pekwé*.

Because we are especially concerned that conditions on the land are changing, the second version of the plan included more details on <code>?ededáhk'</code> (<code>Habitat</code>), including strategies and approaches towards protecting habitat and mitigating climate change, that were developed by the <code>?ekwé</code> Working Group. However, these ideas are still preliminary and more work will need to be done. Later versions of the plan will include more details about <code>?ededáhk'</code> (<code>Habitat</code>), as well as the remaining program areas, <code>?edets'</code> & <code>K'</code> & <code>Governance</code>) and <code>Dene N</code> & <code>Knowledge</code>).

# Conservation Approach: Understanding Dene Ways of Pedets'é K'áots'erewe (Governance) and Stewardship

"Human beings are never completely knowing; rather they are in the never-ending process of becoming knowledgeable through experiencing life .... Those who are followed over extended periods of time are individuals who continue to be viewed as 'authorities' on tasks that need doing ... individuals who are viewed as wielding excessive power over others are usually avoided, whereas those who show respect and care for others and who provide direction to them are followed. The system is thus designed to limit authority over others." – Allice Legat<sup>3</sup>

"Every person is his or her own boss." – Scott Rushforth<sup>4</sup>

The Délįnę approach to governance and conservation is strongly rooted in cultural values such as the interdependence of all things, and the inherent right of individuals to govern themselves freely and independently. Traditionally, Dene live by a principle of nídí agót'ele or minding one's own business. This means that in Délįnę, people want to focus on themselves and not impinge on other people's actions. This leads to a sense of responsibility and accountability that runs throughout the community, from the level of the individual, to the family group, and through to the leadership.

Dene harvesting is based on asíı gółį or the availability of wildlife, meaning that it traditionally shifts throughout the different seasons of the year and as people travel to different areas. Some of these decisions are made by the heads of families or family groups, but overall, Délįnę Got'įnę are expected to regulate their own harvesting responsibly. As a result, mentorship is key to having this system function effectively – young people need to become knowledgeable about hunting to do it respectfully. The elders and experienced harvesters are always present to watch over harvesting practices in the community, ensure that not too many animals are being harvested, that rules around waste and respectful practices are being observed, and that meat is being shared. However, each individual learns lessons like the concept of pech'e – if you don't kill animals humanely, you'll have a hard time. In this way, the community collectively self-regulates and leadership is provided through mentorship.

While today's systems of governance often rely on an elected chief to speak on behalf of the community, traditionally, it would be those most knowledgeable about a topic that could speak

<sup>&</sup>lt;sup>3</sup> Legat, A. (2012). Walking the land, feeding the fire: knowledge and stewardship among the Tłįchǫ Dene, University of Arizona Press. Although Allice's research has been focussed in Tłįchǫ territory, Délįnę got'įnę are closely related to Tłįchǫ people and although there are differences, there are also many similarities in peoples' ways of relating to caribou and their approaches to caribou stewardship.

<sup>&</sup>lt;sup>4</sup> Rushforth, S. (1992). The legitimation of beliefs in a hunter-gathered society: Bearlake Athapaskan knowledge and authority. American Ethnologist. Vol. 19, Issue 3: 483–500.

to it. Therefore, to ensure that this plan operates within Dene cultural understandings, we have been strongly guided by elders and pekwé harvesters to follow the wisdom and practices of our grandparents and ancestors, and we have chosen a path for conservation that stays within their guidance.

Our approach was also chosen to fit within our interpretation of what is described in the *Sahtú Dene and Métis Comprehensive Land Claim Agreement* (1993). The Land Claim outlines an approach that relies on a Total Allowable Harvest and the quantification of Sahtú Needs Levels. It also allows for a collaborative management system that can create a space for Dene ts'ılı, governance, and a role for the Renewable Resource Councils that can work towards maintaining traditional relationships with pekwé and other communities. While Délıne is focusing efforts on developing that second path, we recognize that the first will remain available to us if our actions are not as successful as we would hope.

For this plan, the community came to an agreement – łéhé godi kehtsi – choosing to only conduct a limited ceremonial harvest instead of a subsistence harvest. This is a response to what people are learning from pekwé – that some conditions on the land are changing and Dene may need to regulate their harvesting to give them a rest. We know that when we help to make it quiet on the land, it provides pekwé with an opportunity to replenish themselves and honours our agreement to behave respectfully towards them. This continues the Dene traditional practice of switching harvesting efforts to another source of food or a different area when one is no longer around or plentiful – dícho asíı k'ets'ene ajá t'á náze gha báts'odı (it's gone down so we're going to let it rest).

# Changing how we Harvest: ?ekwé gha Máhsı Ts'ınıwe (The Ceremonial Harvest)

The practice of pekwé gha máhsi ts'įnįwe (ceremonial harvest) discussed in this plan reflects the Délįnę Got'įnę understanding that when pekwé come to us they do it of their own free will. It is one way we show respect to pekwé and play a part in ensuring that the herd can replenish itself.

This type of harvest relies on having a pregnant pekwé with a fetus that is too small for the elders to eat. It is then left in its sack and buried under a tree, so that the spirit of the fetus will return to replenish the herd. The harvester says the following phrase two times:

"?edets'énanede hą́dé máhsı gha – If only you would go back to your herd, then thank you"

Because ts'ída (female caribou) play this critical role in thanking the ancestors, it is necessary to harvest a limited number of ts'ída. However, our overall conservation approach involves harvesting with a focus on yárégo (younger bulls).

## Protecting ?ededáhk'á

Déline's approach to neh karıla k'ets'edı (habitat protection) differs from a resource management scenario that relies on isolated parks and representative protected areas to achieve conservation goals. Instead, we see the need to take a more comprehensive approach to habitat conservation in the Déline District. This is based in our understanding that all land is potentially important, even if it is not currently being used for a particular purpose. This informs our own patterns of land use, meaning that we don't always harvest from the same area, but regularly rotate our activities to different areas, allowing parts of this fragile landscape to 'rest' periodically. We believe this is important when considering possible land protection for rekwé.

## Conservation through Cooperation

Today, Dene live in a world with many outside influences, including non-Dene ideas, languages, and approaches to conservation. Many concepts have been introduced to us through our land claims agreement and other systems of governance, such as Total Allowable Harvests and Minimum Needs Levels. We understand and will accommodate these concepts when necessary for cooperation, but they do not represent our own culture or ideas very well and often bring back memories of past negative experiences for us. To stay true to Dene beliefs, our conservation approach has to differ from the non-Dene approach in several important ways:

- 1. We do not believe that we can control pekwé, but we can help them to replenish by choosing appropriate actions.
- 2. It is important to distinguish between the idea of the godi kehtsi (agreement) for a limited pekwé gha máhsi ts'įnįwe (ceremonial harvest) and the concepts of other limitations such as harvest quotas.
- 3. Because Dene people learn to govern themselves and behave respectfully through mentorship, and because we feel we do not have authority over others, harvest management systems that rely on imposing restrictions and penalties from outside will have limited success in our area. Instead, our approach is more about supporting people to become good stewards of pekwé and not relying on kodedí (in which wildlife officers have enforced harvest rules and make people feel like criminals and poachers).
- 4. In our language, there is just one word for all pekwé; while we may refer to them by where they happen to be at any given time, this just describes their location and is not recognizing or defining them as belonging to a different group. So we refer to pekwé that travel to the west side of Sahtú through Neregha (the north shore) as Neregha pekwé. Pekwé that travel to the east of Sahtú through Pehdalla are known as Pehdalla pekwé. Again, for the purposes of cooperating in regional planning we accommodate the scientific differentiation of the herds, but Déline elders continue to believe that pekwé travelling through the District should be considered one population. We feel that this has an additional strength in

highlighting the importance of building relationships across boundaries for sharing rekwé and responsibilities for conservation.

Dene people have long-standing traditions of moving over large distances, through annual and multiple-year harvesting cycles. These travels involve not only harvesting but gathering and sharing with other peoples. While jurisdictions and boundaries have changed over time, our connections to these peoples and places have not. Délįnę wants to maintain and support cross-regional relationships in pekwę conservation and planning, and looks forward to cooperating with other regions as they choose their own path forward. We see the plan as being one tool that could help us renew and maintain our traditional ties. We hope to demonstrate how a community-based conservation plan like this can fit into the larger picture of cross-regional and cross-cultural caribou stewardship that needs to take place, as we believe we all have a shared goal of ensuring that there are *Belare Wíle Gots'é ?ekwę́*.

## Our Plan in the Big Picture

Pekwé planning must by law involve Indigenous peoples, since they must be "consulted and accommodated." Dél<sub>i</sub>ne needs to have its own plan defining the community's role in stewardship. We can also be part of larger planning processes that involve other communities and regions that Pekwé travel through. These include:

- Sahtú regional zekwé planning, involving ?ehdzo Got'įnę Gots'é Nákedı (Sahtú Renewable Resources Board)
- Cooperative pekwé planning across regions, as part of the Advisory Committee for Cooperation on Wildlife Management and Taking Care of Caribou (the Bluenose Caribou Management Plan, 2014) and the associated Action Plans (now being drafted)
- Federal and NWT Species At Risk (SAR) Assessments and Listings for barren-ground pekwé.

## **Working Together Across Boundaries**

Already there has been a lot of discussion among the communities of the Sahtú region about how people can work together in stewardship of pekwé. In addition to all the community inputs for *Taking Care of Caribou* (2009-2011), there was a lot of discussion at the Bluenose West Caribou Management Hearing convened by Pehdzo Got'įnę Gots'ę Nákedi in 2007. More recently, Délįnę was the host of *Pekwę́ ghoʻ Łánats'edá – A Gathering for the Caribou* on January 27-29, 2015, and a regional leadership meeting on caribou stewardship was hosted by Colville Lake on April 21-22 that year. During these meetings, there were a number of consensus resolutions that have helped to inform Délįnę's pekwę́ conservation plan.

In October 2015, the ?ehdzo Got'įnę Gots'ę́ Nákedı and the Wek'èezhìı Renewable Resources Board decided to collaborate on the hearings required for the Bluenose East zekwę́ in each region in order to make the process as effective as possible. Each Board conducted its own

proceedings, including a public hearing, in its respective region. Information presented through the Sahtú hearing process has helped the Working Group fine-tune this plan to meet community objectives and suggestions.

As a result of the evidence presented at the Bluenose-East ?ekwé hearing, the Board made a decision to support a collaborative community conservation planning approach in all communities of the Sahtú region. As other communities complete their plans, it will be possible to discuss how the plans can be coordinated to support ?ekwé conservation and Dene ts', lj.

# Taking Care of Caribou - The Cape Bathurst, Bluenose West, and Bluenose East Barren-ground Caribou Herds Management Plan

During 2007-2013, there was a lot of discussion with communities across the NWT about what a plan for the "Bluenose caribou" herds should look like. The Advisory Committee for Cooperation on Wildlife Management (ACCWM), created to share information and coordinate wildlife management among wildlife management boards in the different regions, took on the role of developing a management plan for the Bluenose herds through a collaborative process involving 17 communities and 6 land claim areas.

#### Who Sits on the ACCWM?

The ACCWM was founded through a Memorandum of Understanding for Cooperation on Wildlife Management signed in 2008 by the Gwich'in Renewable Resources Board, the Tuktut Nogait National Park Management Board, the Wek'eezhii Renewable Resources Board, the ?ehdzo Got'ıne Gots'é Nákedı (Sahtú Renewable Resources Board), the Wildlife Management Advisory Council-NWT, the Kitikmeot Regional Wildlife Board, and the Nunavut Wildlife Management Board.

The *Taking Care of Caribou* Management Plan for the Bluenose herds, often referred to as the Bluenose Caribou Management Plan (BCMP), was approved by consensus of the participating wildlife management authorities in November 2014. It sets out the reason for the plan and the goals that the plan hopes to achieve, as follows:

While the immediate need for the plan was in response to reported declines in the herds, the intent is for the plan to address caribou management and stewardship over the long term. The ultimate goal is to ensure that there are caribou today and for future generations. The management goals are to maintain herds within the known natural range of variation, conserve and manage caribou habitat, and ensure that harvesting is respectful and sustainable.

The BCMP is a framework for collaborative zekwé management, laying the foundation for the development of action plans. It is based on regional inputs by ACCWM members, as well as information provided in two companion documents: a community engagement report called "We have been living with the caribou all our lives..." and a science-based technical report.<sup>5</sup>

On July 2, 2015, the Minister of ENR announced that the Government of the NWT would take the BCMP as "primary guidance on monitoring and management of the Cape Bathurst, Bluenose West and Bluenose East caribou herds." In 2017 the ACCWM developed individual Action Plans for each herd that provide more details on how management actions can be undertaken.

The Déline plan builds on the BCMP and supports cross-regional planning by providing specific guidance on what bekwé stewardship looks like from a community perspective. It offers a community vision and perspectives on the key problems to be addressed, as well as actions that the community can help to lead, with support from its co-management partners. It is important that community plans and accomplishments are shared with other regions and decision-makers so that there can be recognition of the role that Déline has to play in conservation.

"We have been living with the

caribou all our lives...

Taking Care of Caribou

CAPE BATHURST, BLUENOSE-WEST,

AND BLUENOSE-EAST BARREN-GROUND CARIBOU HERDS MANAGEMENT PLAN

Advisory Committee for Cooperation on Wildlif

## Federal and NWT Species At Risk Assessments and Listings

Since 2003 the Government of Canada has had a Species at Risk Act. A Government of the Northwest Territories Species at Risk (NWT) Act was passed in 2009. The Acts are designed to work in a complementary way with other legislation and cooperatively with Indigenous people.

The current barren-ground caribou SAR Assessments and Listings are as follows:

NWT List of Species at Risk: Under Consideration

NWT SARC Assessment: Threatened (2017)

Federal Species at Risk Act list: Under Consideration

COSEWIC Assessment: Threatened (2016)

NWT General Status Rank: At Risk.

<sup>&</sup>lt;sup>5</sup> The Management Plan and companion documents are available on the SRRB website at: http://srrb.nt.ca/index.php?option=com content&view=article&id=153&Itemid=666 Belare Wíle Gots'é ?ekwé – October 2019 edition

In April 2017, the NWT Species at Risk Committee (SARC) released the Species Status Report for barren-ground caribou in the NWT.<sup>6</sup> The report compiles and analyzes the best available scientific, community and traditional knowledge on the biological status of pekwé, as well as existing and potential threats and positive influences. It includes up-to-date information on the following herds: Porcupine, Tuktoyaktuk Peninsula, Cape Bathurst, Bluenose West, Bluenose East, Bathurst, Ahiak, Beverly, and Qamanirjuaq.

The report identifies many, varied threats currently having negative impacts on bekwé. The threats are complex, difficult to predict, and many are expected to increase in the future, such as climate change. The importance of bededáhk'á (habitat), and of retaining sufficient good bededáhk'á for bekwé to survive, were stressed throughout the report. Barren-ground caribou are scheduled to be assessed under the NWT Species At Risk Act in 2017.

As soon as a species has been assessed as a *Species At Risk*, the Conference of Management Authorities can develop consensus agreements on actions to protect the species or its pededáhk'á. Before reaching an agreement, each Management Authority does the consultation they are required to do. If a species is listed as *Special Concern, Threatened* or *Endangered* on the NWT List of Species at Risk, a management plan or recovery strategy must be done. A management plan recommends objectives for the management of the species. A recovery strategy recommends objectives for the conservation and recovery of the species. Both types also recommend approaches to achieve those objectives.

## Planning Approach

"We need a Dél<sub>i</sub>ne plan, made by the people of Dél<sub>i</sub>ne. If it comes from government, people will never agree to it. Everyone will support it if it comes from Dél<sub>i</sub>ne." – Chief Leonard Kenny

"We have to come up with a plan. If we don't come up with a plan we are going to continue arguing with each other, the governments and the people." – Jimmy Dillon

This plan is developed based on an *Open Standards for the Practice of Conservation* approach, keeping in mind that it's helpful to:

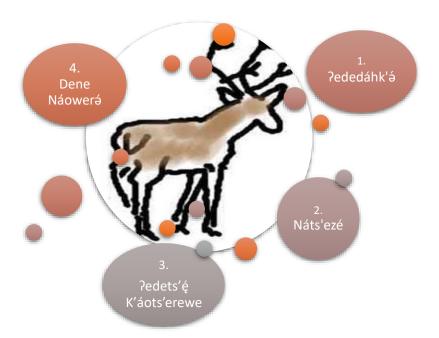
- Trust the process.
- Change the process when it needs changing.
- Own the concepts and language of the process, make it our own.

<sup>&</sup>lt;sup>6</sup> Species at Risk Committee. 2017. Species Status Report for Porcupine Caribou and Barren-ground Caribou (Tuktoyaktuk Peninsula, Cape Bathurst, Bluenose-West, Bluenose-East, Bathurst, Beverly, Ahiak, and Qamanirjuaq herds) (Rangifer tarandus groenlandicus) in the Northwest Territories. Species at Risk Committee, Yellowknife, NT. Belare Wíle Gots'é ?ekwé – October 2019 edition

 The facilitator helps the planners move through the process; leaders who are knowledgeable about the process and topic have a distinct role in guiding plan development.<sup>7</sup>

Michael Neyelle and Walter Bezha have taken a course in the Open Standards, and have benefitted from mentorship by Stuart Cowell, who works with Indigenous peoples in Australia. Michael's and Walter's leadership is important in adapting the Open Standards to fit Déline's needs.

## **Program Areas**



Four program areas developed for this plan are drawn from a review of the five program areas identified in *Taking Care of Caribou* (BCMP 2014).

- 1. **?ededáhk'á (Habitat)** the areas of <code>?ededáhk'á</code> and land use are combined, since they are linked in terms of the ways in which they affect <code>?ekwé</code>.
- 2. **Náts'ezé (Hunting)** we can't do much about predators because they need to achieve their own balance, but it's important that everyone agrees on a way of supporting good náts'ezé practices.
- 3. **?edets'é K'áots'erewe (Governance)** We are our own bosses, but we have to follow Dene 2021. This is not listed as a program area in the BCMP, but is considered to be an important issue affecting 2021 sekwé stewardship across the regions.
- 4. **Dene Náowérá (Knowledge)** includes research, education, advocacy and communication.

 $<sup>^7</sup>$  More information about the *Open Standards* is available on the internet at: http://cmp-openstandards.org/Belare Wíle Gots'é ?ekwé – October 2019 edition Page | 15

There are a lot of challenges that face the community in achieving its vision for the people and pekwé. In each of the four program areas we need to decide what we want to achieve. The goals and strategies we identify need to be SMART.

Specific – be clear what the goal is about

Measurable – you can measure progress

Actionable- it's a thing you can do

Realistic- it is actually possible

Time-bound – you know when it will be done

## Steps in the Process

Following the *Open Standards* approach, a structured process is developed here for each program area. The process looks like this. We have already gone through the process more than once, and a lot has been learned (see the History section below).

## History

An important part of planning is looking back to see what worked and didn't work. There are four main periods in the history of Déljne Got'jne that we can learn from.

- Old time Dene way of life ?ekwé hó Díga hó had a meeting.
- 2. Government comes náts'ezé restrictions, starvation and resistance.
- Land claim agreement co-management, management plan, and learning across cultures.
- 4. Self-government –Déline Got'ine learning to be who they are in changing times.

## **Stories**

Déline Got'ine have stories that carry the knowledge and lessons learned across the generations. A series of *keystone stories* can be told and included in the plan in order to make it more meaningful.

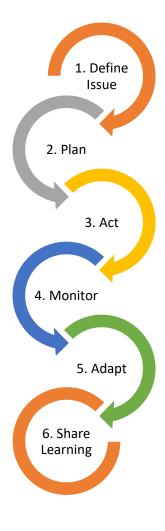


Figure 1: Six Steps in the Process

### **Problems We Face**

The key problems that we identified for each program area give us an idea of the work that needs to be done.

## 1. ?ededáhk'á

"If we can take care of this earth, this land, then there's a good chance rekwé can survive a bit longer. The caribou and the Dene people live together. The reason they live together is because they don't want the caribou to disappear." – Alfred Taniton

- The land is drier.
- There is more risk of fire.
- There are more goregho (shrubs) on the tundra.
- Development is happening in other areas that rekwé travel through.
- ?ekwé behaviour is changing, they seem to be travelling differently on the land, possibly not travelling as far as they normally would
- Snow and ice conditions are changing, and affect how well bekwé can travel and access food in winter.
- There is less pededáhk' á (good home, habitat) for pekwé to survive in.
- Insects cause zekwé stress, so any increases may affect caribou health.
- Pehtséo Ayha predicted that ecological and cultural integrity would be at risk in the future.
- Muskoxen are moving back into bekwé areas, causing them to move away from some areas.



## 2. Náts'ezé

"We rely too much on <code>?ekwé</code>; we should be looking at alternatives" - Freddie Vital

"Our náts'ezé practices have changed during the years. Way back, pekwé were close. These days we have to go hundreds of miles to get pekwé, so the distance alone is becoming a factor. We should get together and come up with a community náts'ezé, rather than people going individually" — Raymond Tutcho

"Monitoring náts'ezé is very important. We need to have a plan for both náts'ezé and monitoring – both could be done through a community náts'ezé." – Michael Neyelle

- The tag system brings back memories of the colonial days.
- Náts'ezé restrictions can lead to an erosion of people's way of life and relationships with 2ekwé.
- The pekwé migration is being disrupted by increased presence of pehdzo got'įnę in the Délįnę District and in other regions.
- Náts'ezé practices have changed with airplanes and skidoos, so there's more náts'ezé of ts'ída (female caribou) in spring.
- In other regions, pekwé náts'ezé is being restricted.
- A culture shift is needed to address changes in rekwé populations and maintain good relationships with our neighbours.
- Náts'ezé monitoring is needed to keep track of our relationship with pekwé.

## 3. ?edets'é K'áots'erewe

"People need to come together and then decide what to do; we need to fix this problem in the community. We need to get people to work together." – Michael Neyelle

"Now we're having problems. And if we want to deal with it, we need to do it together. We need to come together as one because as aboriginal people we all depend on <code>?ekwé</code>." – Morris Neyelle

"Government has to support our plan. They should listen to us. We shouldn't always be the ones who are accepting their ideas. They have to accept some of our ideas, as people who have lived in this area since the beginning of time. If, as the case may be, there is a decline in the caribou herd, as responsible parents, elders, we can tell our young people not to harvest that many. All of us can agree to this plan. I agree that it should be us, the community, that makes the decision, not the móla government." – Alfred Taniton

- There is confusion about governance processes at various scales (family, community, region, territory, federal).
- A crisis management approach has led to top-down decisions by ENR.
- The allocation system has led to a cross-regional competition for pekwé quota.

- Families are competing for zekwé quota.
- There is a lack of trust and confidence to work with decision-makers.
- There is a lack of consensus among community leaders.
- Sahtú communities are not working together.

## 4. Dene Náowérá

"We should learn the ways of <code>?ekwé</code>, study <code>?ekwé</code>." – Raymond Tutcho

"We know science is good, but elders don't feel comfortable with the way scientists do their research. To fix that, elders need to know exactly what kind of information the scientists are gathering .... Our knowledge comes from the wildlife and the land." – Jimmy Dillon

"What we are doing here is making a plan for the chief to go by, so the responsibility would be to communicate this plan. That's where the chief would come in when he travels around, for people that are interested in this plan that we are putting together for this caribou. Once we put this plan together we can share it." – Raymond Tutcho

- People need to gain a better understanding of the changing environment.
- The old systems for passing on traditional knowledge and skills are not as strong as they used to be.
- We're worried about our young people and whether they'll be able to hunt in the future. Will there be caribou for them to hunt? Will they have the skills they need?
- There is a lack of understanding of the Déline approach in other regions.

## A Message from the Youth

by Ted Mackeinzo, Déljne ?ehdzo Got'jne Intern

When on a hunting trip or just going out on the land, you should involve youth. Describe the land, the names and the importance of the area. Please describe it in both Dene language and English so the youth can better understand and gain knowledge and wisdom.

The youth don't mind if they don't get paid. They just want to be given chances to go on the land. Most youth don't own any survival gear. So please help our youth by providing rides, a place to sleep, and meals for the trip.

Taking our youth on the land to hunt, trap, fish and monitor will support the ?ekwé conservation plan because it will teach the youth how we take care of our land, ensuring our culture and traditions are preserved. That's how we can make sure the caribou will come back.

## Our Plan for Action

"We also have to think about how to take good care of <code>?ekwé</code>. If we waste what we kill, <code>?ekwé</code> will know and next time he will never come back." – Charlie Neyelle

"The plan has to be powerful to make sure that <code>?ekwé</code> don't disappear. This is what we care about – that it's going to be there in the future." – Morris Neyelle

"It's so important that we come up with a strong conservation plan for <code>?ekwé</code>. As Dene people we've always respected <code>?ekwé</code> .... For the future we need to cooperate and work together and we need to communicate with as many people as we can." — Alfred Taniton

Under the Sahtú Dene and Métis Comprehensive Land Claim Agreement (1993), the Dél<sub>i</sub>nę ?ehdzo Got'<sub>i</sub>nę is responsible for several aspects of resource stewardship. **Appendix C** includes the relevant Land Claim clauses that pertain to Renewable Resources Council powers in regards to wildlife, wildlife habitat, and harvesting.

The Délįnę ?ehdzo Got'įnę is exercising these powers in part by leading the implementation of this plan. To do this, we need to have a clear path for putting our ?ekwę́ conservation plan into action. This section of the plan describes the pepa and our strategies for action by program area. As previously mentioned, in the first version of the conservation plan (November 2015), the Délįnę community prioritized program initiatives related to the Náts'ezé program area, since it was a time-sensitive and especially challenging issue that required strong governance. In this second version, we have been able to give more thought to developing the actions necessary under ?ededáhk'á as a program area, however these ideas are preliminary and will require further work. We still have much more work to do in the two remaining program areas — ?edets'ę́ K'áots'erewe and Dene Náowérá — in later iterations of the plan. We are also developing a detailed Workplan that outlines the necessary actions, tasks, and suggested timelines that will help us achieve our goals. The annual workplans for implementing the Belare Wile Gots'ę́ ?ekwę́ plan are available as separate companion documents to this plan.

## 1. ?ededáhk'á

"Náse tsinikwa – we're all like children. If we're on the wrong path, things will not go well for you. That's why we have to listen to elders and our parents. Canada is part of our life too, and we all need to help each other to clean up the mess." – Jimmy Dillon

Rededáhk'á is where people and animals can find good food. It is where rekwé feel comfortable and at home. Rekwé movements within the Déline District in the different seasons of the year take them through three diverse 'ecozones' (Taiga Plains, Southern Arctic, and Taiga Shield). We know that each has different qualities that make it important to rekwé; each is valuable for their survival. However, we also know that rekwé rededáhk'á is changing.

The community feels that many of the problems we are currently facing on the land are connected to climate change. As in many other parts of the north, the conditions and environment in the Sahtú are changing so rapidly that it is difficult to know how best to help rekwé survive or adapt to this new landscape. We will need to do more work to understand how rekwé are affected by people and their actions, what the cumulative impacts of human activities may be, and what it may take to maintain rededáhk' for rekwé over the long-term.

#### What is the Tsá Túé International Biosphere Reserve?

In March of 2016, UNESCO ratified the Tsá Túé Biosphere Reserve, encompassing Great Bear Lake and part of its watershed, and acknowledging Délįnę's ongoing stewardship efforts in the area. Much of Tsá Túé is taiga habitat that is important to species like caribou and moose. Délįnę's interest in pursuing biosphere status was to keep the land and community healthy, maintain ecological and cultural integrity, and have a significant role in deciding what activities are permitted within the lake and its watershed. A biosphere reserve is an area that has been designated by the United Nations Educational, Scientific and Cultural Organization (UNESCO) to demonstrate innovative approaches to living and working in harmony with nature. It is an honorary, non-regulatory designation intended to recognize important areas where people are living sustainably and whose approaches to sustainable development are instructive for others

## Strategy

We feel that three main approaches can be useful at this time:

- A. Neh Karıla K'ets'edi (Habitat Protection),
- B. Pehdanagokwi Peghálaeda (Working on Climate Change), and
- C. Addressing Impacts of Other Wildlife.

## ?e>a A: Neh Karıla K'ets'edı (Habitat Protection)

Overall, we know the areas and types of pededáhk'á that pekwé use and need, but more work still needs to be done on identifying important areas and understanding what will be necessary to protect them. Some of these could be considered 'critical habitat', and may include:

- Ts'o néné muskeg
- Łata migration routes or corridors, land bridges between lakes
- ?ekwé négo lek'e calving grounds
- Other seasonal pededáhk'á (e.g., wintering areas, water crossings, etc.).

Though we know these areas are important for pekwé, it is our perspective that to maintain caribou population health, especially under the conditions of a rapidly changing climate, a broader approach to habitat protection is necessary. We are concerned that protecting small pieces of pededáhk'á for pekwé will not be enough. Instead, we see a need to take care of the pekwé homeland or 'lata' – this includes all the areas that caribou travel through and need to Belare Wíle Gots'é Pekwé – October 2019 edition

sustain themselves. With this in mind, Dél<sub>i</sub>ne is considering various ways of protecting rekwé ededáhk'é, including things such as "mobile protection measures."<sup>8</sup>

Several land use planning initiatives have already taken place in the Sahtú region, and we can start by building on these. For example, both the Sahtú Land Use Plan (SLUP) and the Great Bear Lake Watershed Management Plan are helpful in that they have identified areas that are important to people for gathering resources or other specific reasons and therefore require a level of protection. Many of these areas include caribou habitat. However, neither planning process has addressed the protection of pededáhk' from the standpoint of pekwé.

There is an additional concern that areas identified and offered some protection under other land use plans may not remain protected in perpetuity. Areas designated under the SLUP are reviewed every five years and their status could change. As a result, Dél<sub>l</sub>nę proposes more permanent protection of two specific areas previously identified as conservation zones in the SLUP, as well as several new areas that will do more to protect the 'fata' or conservation corridor, as caribou experience it. These areas are described below. In addition, the work that will be done to reach our conservation goals for pededáhk'á in the Dél<sub>l</sub>nę District may help to inform the five-year review of the SLUP in 2018.

### Existing conservation zones under the Sahtú Land Use Plan

## ?ehdaįla (Caribou Point) – consider permanent protection

?ehdaĮla is an important wildlife and heritage area. It was identified as a Conservation Zone (No. 27) under the *Sahtú Land Use Plan* in 2013. The primary reason for its conservation status was to protect ?ehdaĮla pekwę, which is regularly there from mid-July to mid-October, during the rut, fall migration, over-winter and spring migration/pre-calving period. The ?ehdaĮla pekwę caribou herd also occurs there during the fall rut. This is an extremely important cultural and ecological area for the people of DélĮnę, as well as the people of other communities in the NWT and Nunavut who rely on ?ehdaĮla pekwę.

?ehda<sub>l</sub>la contains important heritage resources (Caribou Point Heritage Area and Fort Confidence Heritage Area), several Sahtú Dene and Métis special harvesting areas, and important caribou and fish habitat. It has also been identified as an International Biological Programme Site (#18), under an effort between 1964 and 1974 to coordinate large-scale ecological and environmental studies. ?ehda<sub>l</sub>la was put forward for protection by the Dél<sub>l</sub>ne Land Corporation, and is an area of interest in the NWT Protected Area Strategy process. In addition, the Sahtú Secretariat Inc. supports the permanent protection of ?ehda<sub>l</sub>la.

The formal protection of ?ehdaįla has been recommended by several agencies to date, including:

<sup>&</sup>lt;sup>8</sup> Gunn, A. and K. Poole. 2009. A pilot project to test the use of aerial monitoring to supplement satellite collared caribou for mobile caribou protection measures. A report prepared for the Déline Renewable Resources Council.

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- The Sahtú Heritage Places Joint Working Group in Rakekée Gok'é Godi: Places We Take Care Of (2000),
- Sahtú Land Use Planning Board in all drafts of the Sahtú Land Use Plan (2013), and the
- Great Bear Lake Working Group in *The Water Heart: A management plan for Great Bear Lake and its Watershed* (2005).

Tek'áehcho (Johnny Hoe River) – consider permanent protection

Tek'áehcho is productive wildlife habitat that is important to the life cycles of a wide range of species, and was identified as a Conservation Zone (No. 31) under the *Sahtú Land Use Plan* in 2013. The zone lies along the ?ehdaįla pekwę́ migration path and contains fall and winter habitat. Tek'áehcho is considered by elders to be a very powerful area, and contains archaeological and burial sites.

Sahtú Heritage Places Joint Working Group identified the area in *Rakekée Gok'é Godi: Places We Take Care Of* (2000) for the following reasons:

- Surface protection
- Oral history and archaeological research to document and protect extant heritage resources
- Special consideration during land use planning, and
- Designation of Tehkarcho Dé as a Critical Wildlife Area for fish and moose.
- > The Working Group is in agreement with these recommendations, and supports the consideration of additional, permanent protection for ?ehdaլla and Tehkaıcho Dé, beyond the Conservation Zone" designation in the SLUP.

#### Other habitat needing special consideration in the Déline District

During recent Working Group meetings, two areas were highlighted as needing protection due to their importance to pekwé. However, it is likely that with further research on this topic, more important areas would be identified as needing some form of protection.

#### Łata ?ekwé Zone

The Dene concept of lata is similar to what ecologists might call a caribou migration corridor or land bridge. For the most part, it refers to caribou movement in relation to lakes and land formations – specifically, when caribou are forced to walk across a channel of land between lakes on their migration route.

This site is a preliminary area identified by the Working Group as needing more conservation work, as it is known to be important to zekwé as they move through the landscape.

#### Kw'ıjí ?ekwé Zone

Kw'ıjí is another preliminary area identified by the Working Group as needing more conservation work. While the Dene literal translation for kw'ıjí is 'mosquito berry hill' this does

not accurately reflect the meaning of the term and its significance for rekwé. Instead, kw'ıjí is most similar to an ecosystem classification or specific biogeoclimatic zone. It is somewhat unique in the Sahtú region, characterized by well-drained, slightly higher terrain, covered in old growth black and white spruce forests. This habitat type is important to both rekwé and todzí (boreal woodland caribou), as well as many other species, such as marten and moose.

It is important to note that relatively little work to classify landscapes from a Dene perspectives has been done, and with further work, it is very likely that the area(s) identified as kw'ıjí will be expanded.

> The Working Group thinks that the Kw'ıjí and Łata ?ekwé Zones are important areas to zekwé and recommends that they be considered for some level of protection.

#### Other types of critical habitat areas

Two additional types of pededáhk' that have been identified for special consideration are nórepá (caribou water crossings) and ts'o néné (muskeg). Both will likely require more research and documentation to understand what kind of protection might be appropriate.

Water crossings for pekwé may be considered a type of potentially critical habitat. These areas are traditionally important locations to both pekwé and Dene, as the predictable return of pekwé meant that they were also good hunting locations. They have been identified for further protection in *The Water Heart: A management plan for Great Bear Lake and its Watershed* (2005), and are afforded some protection from land use activities by territorial and federal governments. The Working Group has identified a preliminary need for protection of these areas; more work will need to be done to locate and map specific sites for protection.

While muskeg is very important in peoples' understanding of the landscape and caribou ecology, there is no discussion of these areas in *Water Heart* (2005).

> The Working Group would like to see protection of nórezá and ts'o néné, and will pursue work to document the nature of these special types of zededáhk'á from both traditional knowledge and scientific standpoints as a basis for understanding how they need to be protected.

#### Other pededáhk'á outside of the Déline District

Déline shares an interest in ?ehdaila pekwé with numerous other communities and land claim areas. While the Working Group recognizes that we do not have jurisdiction outside of the Déline District, we want to work collaboratively with our neighbours to support the conservation of important pededáhk'á for pekwé wherever they travel. Two areas that the Working Group highlighted as needing protection due to their importance to caribou are ?ehdaila pekwé Négo Lek'e (Bluenose East Calving Grounds) and ?its'éré Túé (Hottah Lake).

### ?ehdajla ?ekwé Négo Lek'e (Bluenose East Calving Grounds)

While no pekwé calving grounds are located within the Sahtú region, there is widespread support in the community for protection of these critical areas wherever they occur. This a fundamental Dene pepa, and an important way of showing respect for animals.

The Water Heart supports the need for planning to "protect the traditional calving and post-calving grounds of the Bluenose East herd in Nunavut, and the options of land use plan or legislative protection that would prohibit activities that could cause significant negative impacts to caribou or habitat". It goes on to point out that "the calving and post-calving grounds of the Bluenose East herd (in the western parts of the Nunavut Settlement Area and north of the Great Bear Lake Watershed) are currently afforded no special land use plan or legislative protection" (2005).

#### ?jts'éré Túé (Hottah Lake)

Dél<sub>i</sub>ne would like to work with Tł<sub>i</sub>cho organizations towards the protection of the ʔ<sub>i</sub>ts'éré Túé. This is traditional for Dél<sub>i</sub>ne Got'<sub>i</sub>ne and Tł<sub>i</sub>cho, and a special gathering place. It is a very rich area for harvesting fish, caribou, and other foods. It was identified in the *Denison Road Traditional Knowledge Study* (2012) as important for caribou and likely a core area on the migration route.

- > The Working Group feels that it is essential to increase support to protect ?ekwé Nígolek'ð in Nunavut and ?its'éré Túé in Wek'èezhìi. The Working Group recommends that the Déline ?ehdzo Got'ine provide input into decision-making and land use planning processes in both regions.
- > The Déline Got'ine should formally request educational materials from the Tłicho Government to support awareness-building in the community about any authorizations required for harvesting within in Wek'èezhìi.

## ?e>a B: ?ehdanagokwi ?eghálaeda (Working on Climate Change)

It is becoming increasingly clear that there are a lot of changes occurring both on the land and in animal behaviour as a result of climate change. The prophecies of our ancestors warn that it will get warm here again, like it did in the old days. However, we also realize that Sahtú got'ıne gha ılígu néné he pekwé gha ılígu néné (Sahtú people are a cold climate people and pekwé are a cold climate animal). That is, pekwé rely on a cold climate and the type of food that grows in their pededáhk'é to sustain their way of life, and Dene rely on the maintenance of these systems. If pekwé and Dene are to survive, then this distinct habitat type and climate must be preserved as much as possible. Some scientists are saying that by the end of this century,

pekwé habitat in the Dél<sub>l</sub>ne District may shift to being more of a forested zone and less suitable for pekwé.<sup>9</sup>

Délįnę feels strongly that more needs to be done to address the causes of these changes, and not just adapt to them. The Working Group would like to see the Government of the Northwest Territories and Canada take a strong stance on the international stage related to climate change mitigation as a high priority to protect caribou habitat and Dene way of life with caribou. Délįnę wishes to work with NWT and Federal governments to support the development of national and international climate change policy, as well as our own policies for the Sahtú region.

### Affecting the Bigger Picture

There are a number of international actions and accords that have been or are currently being put forward in regards to climate change and/or the implications of climate change in regards to biocultural conservation that could be appropriate for Déline to support. Some relevant work includes:

- Indigenous Climate Action 2016 developing a collective Indigenous Climate Action Plan
- UN Framework Convention on Climate Change (Article 2) work to prevent dangerous anthropogenic interference with the climate system, ensure food production is not threatened, and enable sustainable development
- > The Working Group will be looking into international efforts to address the causes of climate change as a means of preserving the łata that rekwé need, and ultimately the lifestyle of Dene people. We will focus our initial efforts on finding actions and strategies put forward by other indigenous peoples.

#### Minimizing our Climate Change Footprint in the Déline District

Déline transitioned to self—government in 2016. The new government (called the Déline Government, or DGG) brings together the existing powers of the Charter Community, the Déline Land Corporation and the Déline First Nation Band. Self-government will give the people of Déline more control over their language, culture, customs and traditions. The DGG also has the following powers:

- To make laws over many local matters
- To be responsible for many programs and services that were previously handled by either the GNWT or the Government of Canada

<sup>&</sup>lt;sup>9</sup> Predicting Future Potential Climate-Biomes for the Yukon, Northwest Territories, and Alaska: A climate-linked cluster analysis approach to analyzing possible ecological refugia and areas of greatest change. 2012. Report prepared by the Scenarios Network for Arctic Planning and the EWHALE lab, University of Alaska Fairbanks on behalf of The Nature Conservancy's Canada Program, Arctic Landscape Conservation Cooperative, The US Fish and Wildlife Service, Ducks Unlimited Canada, Government Canada, and Government Northwest Territories.

- To have law-making powers over Indigenous matters for the people of Déline.
- Under self-government, Déline will need to develop policy to minimize emissions that are known to be causes of climate change. The Working Group will be looking for ways that the community can be a model of practices that minimize the ecological impacts of our northern life.

## Pepa C: Addressing Impacts of Other Wildlife

The community has noticed that other types of wildlife are moving into pekwé pededáhk'á and possibly impacting it. Muskoxen, for example, are now in the Déline District and affecting pekwé presence, comfort and use of areas. The Working Group identified hunting muskox in areas of key habitat as a possible solution. However, it will also be important to be aware of other species coming into the area and to document how they affect pekwé and their pededáhk'á.

These topics will have some overlap with two other program areas, **Náts'ezé** and **Dene Náowéré**, as each is developed further.

> The Working Group will be supporting efforts within the Dél<sub>i</sub>ne District that focus on documenting and minimizing the impacts of new species.

## 2. Náts'ezé

"We don't just go out for náts'ezé – we go out because we love our Dene néné" – Alfred Taniton

"To restrict ourselves, to say we can't harvest what our needs are, that needs to be talked about. We need to talk about a way to do it. We have to be fair. We can't be unilateral in making rules. We have to do it together." – Alfred Taniton

The Délįnę ?ehdzo Got'įnę exercised its power to establish a ?ekwę́ Náts'ezé ?eaa (Caribou Harvest Policy) as one mechanism for implementing this conservation plan. In the first edition of the plan, náts'ezé (hunting) was identified as a priority program area by the community, and so the ?ekwę́ Náts'ezé ?eaa was drafted and included as an appendix. This information is now included in this section. This náts'ezé aeaa is complemented by the Délįnę ?ekwę́ Code (provided in **Appendix E**), which summarizes the policy so it can more easily be applied in practice.

In order to ensure consistency with the land claim agreement, the pepa was structured according to the clauses describing Pehdzo Got'įnę powers under 13.9.4, with the addition of clauses regarding the provision of funding support from the Community Harvest Assistance Program (CHAP). The Délįnę Pehdzo Got'įnę recognizes that although it is the lead community organisation for náts'ezé management, the success of this pepa will depend on support from

other community leadership organisations, elders, pehdzo got'ıne and women, youth, and ENR. This pepa needs to be combined with a strong Dene Náowerá program, including research, communication, and education.

The ?ekwé Náts'ezé ?eaa addresses both conservation measures to reduce negative impacts on a pekwé populations, but also ways of supporting the vitality of Dene béré kats'ınıwe (alternative subsistence harvest). Náts'ezé is not a cause of decline, but Délıne Got'ıne have always managed náts'ezé to sustain populations for the future.

The approach guiding this pepa is twofold:

- 1. Maintenance of a limited pekwé gha máhsı ts'ınıwe to maintain Dene Pepa and spiritual and teaching relationships with pekwé.
- 2. Support for Dene béré kats'ınıwe (alternative harvest) and sharing in order to maintain and strengthen Dene Ts'ılı (Being Dene) and social relationships.

## Strategy

The following four main areas for action are part of our strategy for náts'ezé:

- A. ?ekwé gha máhsı ts'ınıwe há Dene béré kats'ınıwe há (ceremonial harvest and Sahtú Needs/alternative harvest)
- B. ?ekwé Náts'ezé Methods
- C. Season and Location of ?ekwé Náts'ezé
- D. Náts'ezé Monitoring and Enforcement.

Pepa A: Pekwé gha máhsi ts'įnįwe há Dene béré ts'įnįwe há (ceremonial harvest and Sahtú Needs/alternative harvest)

The Délįnę ?ehdzo Got'įnę recognizes that the land claim agreement provides a mechanism for protecting Dene and Métis náts'ezé rights through a formula that establishes the Sahtú Minimum Needs Level. However, the community wishes to ensure that bekwé are there for future generations, and for this reason supports a reduced and coordinated bekwé gha máhsi ts'įnįwe (ceremonial harvest) instead of subsistence náts'ezé to serve "minimum needs." Dene béré kats'jnjwe to compensate for this shift is supported.

- 1.1 The only rekwé náts'ezé supported by Déline Got'ine for the next three years will be rekwé gha máhsi ts'iniwe; there will be no subsistence rekwé náts'ezé, pending review of new rekwé status data.
- 1.2 Pekwé gha máhsı ts'ınıwe is supported for a maximum of 30 Pehdaıla pekwé and 50 Neregha pekwé according to specified methods, seasons, and locations as outlined below. Pekwé gha máhsı ts'ınıwe will be planned with elders, will be led by experienced pehdzo got'ıne, and will involve youth. A náts'ezé meeting will be held with elders to

- discuss the success of the hunt, the health of the herd, and the teaching of traditional skills and knowledge. There will be no CHAP budget for pekwé gha máhsi ts'jnjwe.
- 1.3 Dene béré kats'įnįwe is supported with a focus on fish, moose, muskoxen, furbearers, waterfowl, game birds, as well as wild berries and plants and community garden produce. Organised seasonal náts'ezé trips including youth and elders will be conducted linked to the whitefish runs and geese and duck seasons. Traditional food preservation methods and sharing practices will be part of the Dene béré kats'įnįwe program. The total CHAP budget for organised seasonal náts'ezé is \$39,057. Where possible, supplementary funds will be sought.
- 1.4 A Dene Ts'įlį awards program is established for families, zehdzo got'įnę or zehtsė́ ke that demonstrate excellence in practicing Dene ?ea and conservationist náts'ezé traditions. The total CHAP budget for the Dene Ts'įlį awards program is \$5,000.
- 1.5 Muskoxen, moose, and todzı full health sample kits are compensated \$150. Muskox hides are purchased for a maximum of \$200 for large and high quality hides.
  - ?e>a В: ?ekwę́ gha Máhsı Ts'įnįwe Methods
  - "People had their own system of sharing before any mǫ́la came around. Someone would go around with a packsack full of fish, or a load of wood." – Alfred Taniton
- 2.1 Pehdzo got'įnę should travel with snowshoes to make it possible to pursue and kill wounded animals; the Délįnę Pehdzo Got'įnę will distribute snowshoes to pekwé pehdzo got'įnę. The total initial CHAP budget is \$2,000 for high quality traditional snowshoes and harnesses. The Délįnę Got'įnę Government will plan training workshops in snowshoe making.
- 2.2 Pehdzo got'ıne should travel safely and well prepared, at minimum with the following equipment: a sleeping bag, an ax, matches, and a packsack with first aid kit, extra clothing, and food.
- 2.3 No wastage is permitted. ?ehdzo got'įnę should bring back and share as appropriate all usable parts of pekwę as our ancestors did, including hides. An incentive program for hide purchase will be established. Wastage must be reported directly to the ?ehdzo Got'įnę.
- 2.4 ?ehdzo got'ıne should not stress bekwe by chasing them, since this affects meat quality, leads to vulnerability to predators, and can lead to earlier death.
- 2.5 There will be no náts'ezé of the larger bedzio that are important for taking care of the herd. Only smaller yárégo náts'ezé and a very limited number of females is permitted.

- 2.6 Traditional protocols for respectful behaviour around bekwé should be practiced, as taught by elders, including:
  - Do not hit zekwé with a stick.
  - Women do not step over blood.
  - Thank the ancestors and pekwé for a successful náts'ezé.
  - Do not leave gut piles on lakes.
  - Dispose of bones respectfully in the bush, under a tree bones should not be put in the garbage, on roads, or in the garbage dump.
- 2.7 The shift to pekwé gha máhsi ts'įnįwe means that traditional sharing practices must be renewed, since pekwé is no longer the major subsistence food. Family elders should have responsibility for ensuring that náts'ezé is properly processed and shared according to tradition.
- 2.8 A mentoring or "buddy" system will be used. This way, less experienced pehdzo got'ine are properly taught and monitored to ensure that our nats'ezé pepa is respected.
  - ʔeʔa C: Season and Location of ʔekwę́ Náts'ezé
- 3.1 Pekwé gha máhsı ts'ınıwe will take place during the fall/winter for primarily yárégo (smaller males), with a maximum harvest of six (6) ts'ída (cows) to meet the needs of the pekwé gha máhsı ts'ınıwe (ceremonial harvest).
- 3.2 Náts'ezé will be focused at ?ehdaįla and Neregha/Enakə Túé areas. ?ekwę́ when they are in the Tehkaicho Dé and Įtséré Túé areas will be allowed to rest and renew their health for travel to the calving grounds. Allocations of gas to pehdzo got'įnę for pekwę́ gha máhsi ts'įnįwe will accommodate the additional distance required to reach the ?ehdajla and Neregha/Arakə Túé areas.

# ?e>a D: Náts'ezé Monitoring and Enforcement

- 4.1 Náts'ezé numbers, sex and location will be reported to the Dél<sub>1</sub>nę ?ehdzo Got'<sub>1</sub>nę and in turn, náts'ezé will be reported to the Dél<sub>1</sub>nę Got'<sub>1</sub>nę Gots'ę́ Nákedı.
- 4.2 A community self-regulation approach will be used, in which the community will stop náts'ezé once the target is reached.
- 4.3 A strong education program will be developed to ensure that people understand and respect Déline's self-regulation of náts'ezé.
- 4.4 When the community has reached a threshold of náts'ezé 20 ?ehdaįla pekwę, a community meeting will be called to plan for harvesting the final portion of the pekwę pekwę gha máhsi ts'jnjwe, and closure of náts'ezé once this is reached.

- 4.5 Pehdzo got'ıne are required by the community to bring back health sample kits, including documentation. An award of \$50 will be provided for return of health sample kits.
- 4.6 Pehdzo got'ıne who violate this pepa may be denied future CHAP funding support. The community will consider traditional restorative means of supporting respect for the community pekwé náts'ezé pepa. Referral to ENR will be a last resort.

# 3. ?edets'é K'áots'erewe

Having a strong approach to pedets'é k'áots'erewe or governance will help to structure positive relationships within the community, with other Sahtú region communities, with the SRRB and ENR, and with Indigenous user groups outside the region. Délįnę has its own strengths in governance to build on, including the Délįnę Pehdzo Got'įnę created by the Sahtú Dene and Métis Comprehensive Land Claim Agreement (1993), as well as the new Délįnę Got'įnę Government supported by a strong Pohdaka (Elders) Council, and the Tsá Túé Biosphere Reserve Stewardship Council. Implementation of the Pekwé Code under Section 167 of the New Wildlife Act for the Northwest Territories<sup>10</sup> as "alternative measures" for enforcement will be considered through dialogue between the Délįnę Got'įnę Government and GNWT Justice, as recommended by the SRRB in its final report on the Pehdajla pekwé Hearing (Decision 38).

We can have strong input into decisions at a regional scale through participation in Board activities and the Nę K'a Dene Ts'ĮlĮ (Living on the Land) Forum. We can also use cross-regional co-management processes (such as the ACCWM/Bluenose Caribou Management Plan), and the Species At Risk Act as mechanisms for achieving governance objectives.

## Strategy

?edets'é k'áots'erewe (governance) topics will be developed more fully in later versions of the plan. However, even at this early stage, the Working Group recognizes that more resources will need to be found for future work done under this program area as well as the others. The Délįnę ?ehdzo Got'įnę has recognized that in order to move forward with Dene ways of conserving pekwé and implementing the plan, it will be crucial to build capacity and strong leadership.

## 4. Dene Náowérá

The Dél<sub>i</sub>ne ?ehdzo Got'<sub>i</sub>ne understand the importance of both traditional knowledge and scientific information in research and monitoring. At the same time, a high priority has been placed on the collaborative development of research questions, and finding respectful approaches to addressing those questions. The community has already embraced non-invasive

http://www.enr.gov.nt.ca/sites/enr/files/wildlife act plain language document 1 february 2015.pdf.
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ways of assessing zekwé populations, and hopes to find additional innovative ways of working and meeting information needs.

## Strategy

Again, little time has been spent on this program area to date, but we foresee work in several key areas in the future, including the following potential research topics/needs. The Délįnę Department of the Environment is establishing a Guardian program for the Tsá Túe Biosphere Reserve that can play a key role in this work.

- Changing calving ground distribution patterns
- More information on the current habitat quality and range use by bulls and cows, and different age groups
- Identify and protect critical habitat for ?ehdajla >ekwé
- Knowledge transmission
- Communication with other regions
- Monitoring.

# Learning as We Go

How are we going to check whether our plan is working, and follow up on lessons learned by making changes to the plan? We know that there will be problems, and we'll learn a lot along the way. In order to move forward, we need to trust each other and work together on solutions for each problem that comes up.

It's important to review the plan often, at minimum annually, to see what's working, what's not working, how we are progressing on our objectives, and plan our next steps. For example, according to our Náts'ezé ?e?a, we planned a meeting in 2016 for when the ?ehdaįla ?ekwę́ náts'ezé reached 100 in order to discuss harvesting the final portion of the ?ekwę́ gha máhsı ts'įnįwe, and making the decision that dícho asíı k'ets'ęnę ajá t'á náze gha báts'odı (it's gone down so we're going to let it rest).

Our **annual review** should take place after the spring hunting season, no later than May - and a report prepared for submission to the SRRB, the Tłįchǫ Government, Sahtú leadership organisations and the ACCWM (Advisory Committee for Cooperation on Wildlife Management) regarding the community's assessment of the status pekwę and respectful harvesting practices.

Every meeting of the ?ekwé Working Group, there has been a chance to look back on progress and challenges in implementing the plan. Every Working Group and public meeting since July 2015 has addressed new problems and questions that have arisen in the planning and implementation process. Solutions have been developed for problems, and more details have been provided. The plan is truly a living document that is regularly being revised and updated.

As time goes on, we will develop a list of key things that can we can measure as indications of progress along the road to achieving our vision for the future. Where we are not making progress, we'll identify other approaches that might be more effective. This is all part of the learning curve that is integral to conservation planning.

During meetings of the Working Group and ?ehdzo Got'įnę on January 6-7, 2016, it was recognized that there were major obstacles to implementing some of the objectives outlined in the ?ekwę́ Náts'ezé ?ea and Délįnę ?ekwę́ Code (**Appendix D**) during the first year of the plan. In particular, it will take time to build capacity and skills in certain areas, including with younger hunters and with respect to the community's efforts to include caribou health samples as part of the hunting process. The Working Group emphasized that a lot of advance planning and collaborative effort is needed to make more progress, building on lessons learned since we began implementing the plan in 2016.

It is expected that Version 2 of the plan will give rise to new questions from community members as well as other user groups and decision-makers, and new solutions for addressing the questions will need to be added. This is all part of the learning curve that is integral to conservation planning.

# APPENDIX A: Dél<sub>i</sub>ne Got'<sub>i</sub>ne Community Members Participating in Belare wíle Gots'é ?ekwé Planning Process

A total of 53 people participated in one or all of the following events: July 16 presentation, November 4 public meeting, December 7 public meeting. Note: this list does not include people present at the February SRRB and April WRRB public hearings.

Alfred Betsidea, Alfred Taniton, Alphonse Takazo, Andre Blondin, Andrew John Kenny, Arsenne Ayha, Bernice Neyelle, Bobby Modeste, Bruce Kenny, Cecilia Tutcho, Chris Yukon, Christine Wenman, Clarence Tutcho, Danny Gaudet, Danny McNeely, Dave Taniton, David Tetso, Dolphus Baton, Dolphus Tutcho, Douglas Taniton, Earl Mackeinzo, Ethan Baton, Freddie Vital, Frederick Kenny, Gary Elemie, George Baptiste, George Kenny, Gerald Tutcho, Gina Dolphus, Gordon Taniton, Hughie Ferdinand, James Takazo, Jimmy Tutcho, Joe Blondin Jr., John Tutcho, Jonas Modeste, Leon Modeste, Leon Takazo, Louie Nitsiza, Mary Rose Yukon, Morris Neyelle, Nathan Modeste, Neil Mackeinzo, Paul Modeste, Raymond Taniton, Ron Cleary, Russell Kenny, Sidney Tutcho, Stanley Ferdinand, Stella Mackeinzo, Tahti Bayha, Tommy Betsidea, Wilfred Kenny

# APPENDIX B: Déline Got'inek'ə Gokada Alphabet and Pronunciation Key

Note: This summary is a work in progress, and will be refined in collaboration with community and university linguists. Thanks to Keren Rice, Ingeborg Fink and Maida Percival for their assistance. For more information about Déline Got'inek'ə gokədə, see <a href="http://dobes.mpi.nl/projects/Déline/language/">http://dobes.mpi.nl/projects/Déline/language/</a>.

Délįnę Got'įnę kədá (language) is a dialect in the Athapaskan or Dene language family known to linguists as "North Slavey." Within the community, there is variation in how people speak, since the different families have historically travelled from different places – but people understand each other very well.

In the Northwest Territories, an effort to standardize spelling systems in Dene kədə was initiated in 1987, and a report was completed in 1990<sup>11</sup>. Although many elders had learned to write in the syllabics system introduced by missionaries, language specialists agreed to use a transfer from English spelling system that would more precisely represent the sounds in Dene kədə as a tool for keeping the language alive.

The best way to learn the pronunciations is to listen to fluent speakers. Although the Dene alphabet looks somewhat similar to the Roman alphabet that we use for English, the pronunciation often sounds different than English. We thank Dr. Keren Rice and the authors of the Dogrib Dictionary<sup>12</sup> for their contributions to this pronunciation key.

# The Alphabet

The Dene kədə is missing some of the regular English alphabet, and some are added. There is a silent letter called a "glottal" or "click" a which comes first in the alphabet, along with nasalized vowels, a "shwa" a, a "crazy" or voiceless t, and several "double consonants" and "glottalized consonants."

7 (glottal) a ą b ch ch' d dl dz e ę ə g gh gw h ı į j k k' kw kw' l ł m n o ǫ p r s sh t t' tł tł' ts ts' u ų w wh x y z zh

<sup>&</sup>lt;sup>11</sup> NWT Education, Culture and Communications, 1990. *Reports of the Dene Standardization Project*. Yellowknife, NWT: Government of the NWT.

<sup>&</sup>lt;sup>12</sup> Tłįchǫ Community Services Agency. 2007. *Reading and Writing in Tł*įchǫ Yatıì: Tłįchǫ K'ę̀ę̀ Ets'eetl'èe xè Enįhtl'è K'e Yats'ehtıı. tlicho.ling.uvic.ca.

# Pronouncing the vowels

- a Dene words: Sahtú, Jtá 'father'; English words: 'father'
- e Dene words: bedzio 'adult male caribou'; English words: bet
- Pone words: kadá 'language'; English words: bay
- o Dene words: denecho 'grandparents'; English words: toe
- u Dene words: tu 'water'; English words: boo!

Nasalized vowels are made through the nose, and they sound like you have a cold. They are written with a little hook under the vowel. English does not have nasalized vowels that are like the Dene ones.

gots'é 'from a place' gots'é 'to a place'

You also need to write 'tone.' This tells you if your voice must go up or down. It is written with a slanted line above the vowel that is used if your voice is higher on the vowel. English does not have tones.

jih 'mitts' jíh 'hook'

# Pronouncing the consonants

Many of the consonants are pronounced very much like they are in English. Listen to the Dene words to hear what the consonants sound like. An English word with a similar sound is also given if there is one, but some of the sounds are not found in English.

3	?ah 'snowshoes', se?áá 'my snowshoes'	uh-uh
b	bə 'knife, bekwí 'his, her, its head'	<b>b</b> oy
ch	choʻrain'; necha 'it is big'	<b>ch</b> op
ch'	ch'oh 'porcupine', bech'a 'away from it'	no English sound
d	də 'river', sedá 'my eye'	<b>d</b> ay
dl	dloʻ, 'mouse'	no English sound
dz	dzene 'day', sedzee 'his, her heart'	be <b>ds</b>
g	gah 'rabbit', begóné 'his, her arm'	go
gh	seghú 'my tooth'	no English sound
h	hehjį 'I sing'	hi
j	jíe 'berries'	<b>j</b> ar
k	kóʻ, 'fire', ?ehkə 'boy'	<b>c</b> at
k'	k'oh 'cloud', sek'oh 'my neck'	no English sound

kw	kwə 'rock', ʔekwé̩ 'caribou'	<b>qu</b> een
kw'	kw'i 'mosquito', sekw'ené 'my bone'	no English sound
1	selá 'my hand'	line
ł	łue 'fish'	no English sound
m	Máhsı 'thank you', ʔamá 'mother'	<b>m</b> ake
n	ne ʻland'	<b>n</b> et
r	sets'aré 'my hat'	no English sound
S	sah 'bear'	<b>s</b> ing
sh	shíh 'mountain'	<b>sh</b> ip
t	te¸ 'ice', setá 'my father'	<b>t</b> oe
ť	t'o 'paddle', ʔi̞t'o̞ 'leaf'	no English sound
tł	tle 'lard, oil'	no English sound
tł'	tł'uh 'rope'	no English sound
ts	tsá 'beaver', tse 'wood', ʔi̩ts'é 'moose'	ca <b>ts</b>
ts'	ts'a 'hat'	no English sound
W	sewé 'my liver'	<b>w</b> ind
wh	whé, 'star'	no English sound
Х	xah 'goose'	no English sound
У	ya 'louse', seya 'my son'	<b>y</b> es
Z	sįzi 'my name'	zip
zh	zha 'louse'	bei <b>g</b> e

## Consonants with no English sound

For the new/unusual sounds, "gh," "zh," "crazy I," glottals, and double consonants, it's helpful to describe how these sounds are made in the mouth and throat.

## Crazy I

The crazy I or "I" is one of several consonants in Dene kədə that are made by the flow of air in the mouth. The crazy I is pronounced like a "breathy I" with air pushed out while the tongue is in the position for pronouncing the I sound. It's like a "sh" sound and I squished together, as in the Yiddish word "schlmozzle."

## Glottalized consonants, "clicks," or ejectives<sup>13</sup>

Altogether, about 17% of the world's languages have glottalized consonants or consonants with "clicks" like in Dene kədə, but not English. There are a variety of kinds of glottalized consonants,

<sup>&</sup>lt;sup>13</sup> Thanks to Maida Percival, whose research comparing Dél<sub>i</sub>nę Got'<sub>i</sub>nę and Oromo glottalized consonants as described in Sahtú Got<sub>i</sub>ch'ádíı - Wildlife of the Sahtú Region Facebook posts on May 2, 2014, October 24, 2014 and February 18, 2015 was used for this section. <a href="https://www.facebook.com/SahtúWildlife">www.facebook.com/SahtúWildlife</a>.

and the kind that are used in the Dene kədə are called "ejectives" by linguists. This is when there is a stoppage in the voice box. The glottalized consonants in Déljne Got', nek' a gokadə are:

## ch' k' kw' t' tł' ts'

In order to practice making an ejective sound, start by holding your breath. Now, while you're still holding your breath, try to make a "k" sound. Make the sound as loudly as you can, so that somebody sitting next to you can hear it. Now relax and breathe again. Congratulations! You've just made an ejective k'<sup>14</sup>. Practice the same thing with a "t" sound, and you can pronounce "got'jnek'ə."

English speakers often over-pronounce ejectives, and Dene kadá speakers often pronounce them very subtly. So sometimes English speakers can't hear Dene people pronouncing ejectives, and often Dene speakers smile when they hear English people trying to pronounce them.

Here are diagrams of Dora Blondin pronouncing the words té and t'é, "ashes, charcoal." There is a burst, followed by a very short silence for the ejective t'.

### Double consonants

The following double consonants are part of the Dene kadá language:

## ch dl dz dz gh gw kw sh tł ts wh zh

Most of the double consonants are easy to figure out how to pronounce because they're similar to English. One of them, "tł," has a crazy I which is described above. There are also two double consonants, "gh" and "zh," that don't have equivalent sounds in English, but are similar in kind to other English consonants with an "h," including "ch," "sh," and "wh" (linguists call this kind of sound a "fricative").

The "gh" sound is a "breathy g" pronounced with the back part of the tongue touching the back part of the roof of the mouth similar to making the sound for "g" but more lightly, and air pushed through to make a soft sound, almost like a gurgle.

The "zh" sound is an "breathy z" pronounced with the tip of the tongue touching the front of the mouth behind the teeth similar to making the sound for "z" or "j" but more lightly, and air pushed through to make a soft sound, like treasure.

<sup>&</sup>lt;sup>14</sup> Source: Karen Steffen Chung citing Peter Ladefoged, <a href="http://homepage.ntu.edu.tw/~karchung/Phonetics%20II%20page%20four.htm">http://homepage.ntu.edu.tw/~karchung/Phonetics%20II%20page%20four.htm</a>.
Belare Wíle Gots'é ?ekwé – October 2019 edition

# APPENDIX C: ?ehdzo Got'ıne (Renewable Resources Council) Responsibilities Under the Land Claim

## 13.9 RENEWABLE RESOURCES COUNCILS

- **13**.9.1 There shall be a Renewable Resources Council in each Sahtu community to encourage and promote local involvement in conservation, harvesting studies, research and wildlife management in the community.
- **13**.9.2 A Renewable Resources Council shall be established by the designated Sahtu organization in the community.
- **13**.9.3 A Renewable Resources Council shall be composed of not more than seven persons who are residents of the community.
- **13**.9.4 A Renewable Resources Council shall have the following powers:
  - (a) to allocate any Sahtu Needs Level for that community among the participants;
  - (b) to manage, in a manner consistent with legislation and the policies of the Board, the local exercise of participants' harvesting rights including the methods, seasons and location of harvest;
  - (c) to establish or amend group trapping areas in the settlement area, subject to the approval of the Board, provided that the portion of the Fort Good Hope Colville Lake Group Trapping Area which is in the settlement area may not be reduced in size without the consent of the designated Sahtu organizations in Fort Good Hope and Colville Lake;
  - (d) to exercise powers given to Renewable Resources Councils under this agreement; and
  - (e) to advise the Board with respect to harvesting by the participants and other matters of local concern within the jurisdiction of the Board.
- 13.9.5 The Board shall consult regularly with Renewable Resources Councils with respect to matters within the Board's jurisdiction. Government and the Board may jointly delegate authority to Renewable Resources Councils, upon terms and conditions established by government and the Board.
- **13**.9.6 Renewable Resources Councils shall participate in the collection and provision, to government and the Board, of local harvesting data and other locally available data respecting wildlife and wildlife habitat.

# APPENDIX D: Dél<sub>i</sub>ne ?ekwé Code 2019-2021

## A. Preamble

### Whereas...

- I. The people of Déline, Déline Got'ine, have a deep understanding of the land, the water and the animals. With this understanding comes a tremendous respect for the food that nature provides.
- II. Déline Got'ine have for centuries managed their relationship with the land, water and animals by way of the community's own laws that reflect their respect for the food that nature provides.
- III. Section 1.1.1(c) of the Sahtú Dene and Métis Comprehensive Land Claim Agreement provides that an objective the Land Claim Agreement is to recognize and encourage the way of life of the Sahtú Dene and Metis, which is based on the cultural and economic relationship between them and the land.
- IV. If one thing could be singled out that binds Déline Got'ine most strongly to their land and heritage, it would be their relationship with bekwé (caribou).
- V. Déline Got'ine are extremely concerned about news that rekwé populations are declining.
- VI. Section 13.9.1 of the *Sahtú Dene and Métis Comprehensive Land Claim Agreement* provides that there shall be a Renewable Resources Council in each Sahtú community to encourage and promote local involvement in conservation, harvesting studies, research and wildlife management in the community.
- VII. Section 13.9.4 of the Sahtú Dene and Métis Comprehensive Land Claim Agreement provides that a Renewable Resources Council has the authority to manage the local exercise of Participants' harvesting rights, including the methods, seasons and location of 2ekwé harvests.
- VIII. Section 13.9.6 of the *Sahtú Dene and Métis Comprehensive Land Claim Agreement* provides that local Renewable Resources Councils shall participate in the collection and provision, to government and the Sahtú Renewable Resources Board, of local harvesting data and other locally available data respecting wildlife and wildlife habitat.

Therefore the Dél<sub>1</sub>nę ?ehdzo Got'<sub>1</sub>nę sets forth here a Dél<sub>1</sub>nę ?ekwé Code for **2019-2021** ("the Code").

# B. Definitions and Interpretation

1. In this Code,

"?e?a" means Dene law or policy.

"?ehdzo Got'įnę Gots'ę́ Nákedı" means the Sahtú Renewable Resources Board for the purpose of this Code and means the Renewable Resources Board as described in 13.8 of the Sahtú Dene and Métis Comprehensive Land Claim Agreement.

"?ekwé" means barren-ground caribou.

"?ekwé gha Máhsı Ts'ınıwe" has the same meaning as "Ceremonial Harvest" for the purpose of this Code and means the harvest of pekwé where, as distinct from subsistence harvests, the sole purpose of the harvest is to maintain the relationship of Déline Got'ine with pekwé, and where the methods, seasons and locations of said harvest are outlined in this Code.

"Alternative Harvest" has the same meaning as "Dene Béré Kats'ınıwe" for the purpose of this Code and means the harvest of fish, moose, muskoxen, furbearers, waterfowl, game birds, wild berries, plants, and other community garden produce, and is linked to the totality of the Sahtú Needs Level.

"Bedzio" means an adult male caribou.

"Pehdaįla pekwę́ Area" means the Caribou Management Zone S/BC/03, as set forth in the Big Game Hunting Regulations, NWT Reg 019-92 under the *Wildlife Act*, SNWT 2014, c 3.

"Neregha ?ekwé Area" means the Caribou Management Zone S/BC/01, as set forth in the Big Game Hunting Regulations, NWT Reg 019-92 under the *Wildlife Act*, SNWT 2014, c 3.

"Ceremonial Harvest" has the same meaning as "?ekwé Gha Máhsı Ts'ınıwe" for the purpose of this Code, and means the harvest of pekwé where, as distinct from subsistence harvests, the sole purpose of the harvest is to maintain the relationship of Déline Got'ıne with pekwé, and where the methods, seasons and locations of said harvest are outlined in this Code.

"Déline ?ehdzo Got'ine" has the same meaning as "Déline Renewable Resources Council" for the purpose of this Code and means the Renewable Resources Council established by Section 13.9 of the Sahtú Dene and Métis Comprehensive Land Claim Agreement.

"Dél<sub>l</sub>ne Got'<sub>l</sub>ne" has the same meaning as Dél<sub>l</sub>ne Participant(s) under the Sahtú Dene and Métis Comprehensive Land Claim Agreement for the purpose of this code.

"Déline Renewable Resources Council" has the same meaning as "Déline ?ehdzo Got'ine" for the purpose of this Code and means the Renewable Resources Council established by Section 13.9 of the Sahtú Dene and Métis Comprehensive Land Claim Agreement. "Dene Béré Kats' ¡nı¸we" has the same meaning as "Alternative Harvest" for the purpose of this Code and means the harvest of fish, moose, muskoxen, furbearers, waterfowl, game birds, wild berries, plants, and other community garden produce, and is linked to the totality of the Sahtú Needs Level.

"Dene Ts'įlį Awards Program" means a program established to recognize families, hunters, harvesters, trappers, elders and others who demonstrate excellence in practicing Dene law and/or conservationist hunting or harvesting traditions.

"Harvest" means hunting in accordance with the Sahtú Dene and Métis Comprehensive Land Claim Agreement.

"Health Sample Kit" means a package containing a data sheet plus materials for the collection of a backfat measurement, fecal sample, blood sample, and skin sample from bekwé.

"Participants" means persons enrolled in the Enrolment Register pursuant to chapter 4 of the Sahtú Dene and Métis Comprehensive Land Claim Agreement, and "Participant" means any one of them.

"Renewable Resources Council", or "RRC", means a Renewable Resources Council as described in 13.9 of the *Sahtú Dene and Métis Comprehensive Land Claim Agreement* and more specifically means the Déljne ?ehdzo Got'jne for the purposes of this Code.

"Sahtú Needs Level" means a Sahtú Needs Level as described in 13.5.3 of the Sahtú Dene and Métis Comprehensive Land Claim Agreement.

"Sahtú Renewable Resources Board" has the same meaning as "?ehdzo Got'ınę Gots'ę Nákedı" for the purpose of this Code and means the Renewable Resources Board as described in 13.8 of the Sahtú Dene and Métis Comprehensive Land Claim Agreement.

"Ts'ída" means a female caribou.

"Yárégo" means a young male caribou.

# C. Vision and Objectives

- 2. The ten year vision that guides this code is that Dene and pekwé are free to maintain their relationships through their own pepa.
- 3. The objectives of this code are to:
  - a) address the long term conservation of pekwé populations by establishing rules and guidelines for pekwé gha máhsı ts'ınıwe.
  - b) maintain the relationship of Déline Got'ine with rekwé.
  - c) ensure the presence of zekwé populations now and into the future.

- d) encourage and promote local involvement in the conservation and management of pekwé populations.
- e) ensure that any harvest of pekwé is conducted in a respectful and sustainable manner, consistent with traditional Déline harvesting practices.
- f) ensure maintenance of and support for the Dene béré kats'ı̯nı̯we.

# D. Application

- 4. This Code applies
  - a) in respect of Déline Got'ine and Sahtú participants from outside Déline harvesting zekwé in
    - i. the ?ehdajla ?ekwé Area of the Déljne District.
    - ii. the Neregha ?ekwé Area of the Déline District.
  - b) in respect of Déline Got'ine participating in the Dene béré kats'iniwe in the Déline District.
  - c) in respect of Déline Got'ine participating in the Dene béré kats'iniwe.

# E. ?ekwé gha Máhsı Ts'ınıwe (Ceremonial Harvest)

- 5. The only bekwé harvest that shall take place during each of the three calendar years 2019, 2020 and 2021, respectively, shall be bekwé gha máhsi ts'įnįwe. Any bekwé gha máhsi ts'įnįwe shall be conducted in accordance with the methods, seasons and locations outlined in this Code.
- 6. The purpose of pekwé gha máhsi ts'įnįwe is to maintain the relationship between the Délįnę Got'jnę and pekwé, and to honour our grandparents.
- 7. For pekwé gha máhsi ts'įnįwe for each of 2019, 2020, and 2021 harvests, Délįnę Got'įnę shall harvest a maximum of:
  - a) 30 ?ehdajla ?ekwé.
  - b) 50 Neregha zekwé.
- 8. ?ekwé gha máhsı ts'ınıwe shall be organized by the Délıne ?ehdzo Got'ıne, and shall include the following requirements:
  - a) consultation with elders who shall plan the hunt.
  - b) a written agreement between hunters and the Déline ?ehdzo Got'ine regarding hunting protocols to be observed.
  - c) involvement of experienced Déline hunters who shall lead the hunt.
  - d) involvement of youth.

- e) a meeting to discuss:
  - i. the success of the hunt.
  - ii. the health of the herd.
  - iii. the teaching of traditional skills and knowledge.
- 9. The total annual CHAP budget for zekwé gha máhsi ts'ınıwe shall be \$0.
- 10. The Déline ?ehdzo Got'ine may, in its discretion and after review of any new information regarding the status of ?ehdaila ?ekwé and Neregha ?ekwé, determine that Déline Got'ine may harvest in excess of or less than the level set out in Section 7.
- 11. The Déline ?ehdzo Got'ine shall develop an education program to inform Déline Got'ine about the Déline ?ekwé gha máhsi ts'iniwe.

# F. Dene Béré Kats'ınıwe (Alternative Harvest)

- 12. Dene béré kats'ınıwe shall include the harvest of fish, moose, muskoxen, furbearers, waterfowl, game birds, as well as berries, plants and other community garden produce.
- 13. Both youth and elders may participate in Dene béré kats'ınıwe.
- 14. Dene béré kats'įnįwe shall be organized by the Délįnę ?ehdzo Got'įnę, and shall be based on traditional Déljnę food preservation methods and sharing practices.
- 15. Dene béré kats'ınıwe shall take place seasonally, occurring in accordance with the whitefish runs and geese and duck seasons.
- 16. The total annual CHAP budget for Dene béré kats'ınıwe shall be \$39,057.
- 17. Déline Got'ine shall receive compensation for the following:
  - a) \$50 for a Health Sample Kit submitted for each muskoxen, moose or boreal woodland pekwé.
  - b) Up to a maximum of \$200 for each muskoxen hide, with the price depending on the size and quality of the hide.

# G. The Dene Ts'ılı Award Program

- 18. The Dene Ts'<sub>l</sub>l<sub>l</sub> Award Program shall be established to recognize families, hunters, harvesters, trappers, or grandparents who demonstrate excellence in practicing Dél<sub>l</sub>ne law and conservationist hunting traditions.
- 19. The Déline ?ehdzo Got'ine shall meet at least once per year to determine which Participant(s) will receive the Dene Ts'ili Awards.
- 20. The total annual CHAP budget for the Dene Ts'ılı Award Program shall be \$5,000.

## H. Harvest Methods

## Equipment

- 21. Déline Got'ine shall carry the following equipment when participating in any harvest of pekwé:
  - a) snowshoes.
  - b) a sleeping bag.
  - c) an ax.
  - d) matches.
  - e) a packsack.
  - f) a first aid kit.
  - g) extra clothing.
  - h) food.
- 22. The Déline ?ehdzo Got'ine may distribute snowshoes to Déline Got'ine harvesting ?ekwé.
- 23. The total annual CHAP budget for the snowshoe distribution under Section 21 shall be \$2,000.
- 24. The Déline Land Corporation shall fund and organize one snowshoe making training workshop in each calendar year.

#### **Protocols**

- 25. Déline Got'ine who participate in any harvest of zekwé shall not:
  - a) hunt ts'ída.
  - b) hunt the large bedzio.
  - c) chase zekwé.
  - d) treat zekwé in a way that is not humane.
- 26. Déljne Got'jne who harvests bekwé during a harvest shall:
  - a) preserve and return from the harvest all usable pekwé parts, including the hide, and share those parts in accordance with Déline traditional practices.
  - b) observe respectful practices for women and men in the vicinity of and handling pekwé.
  - c) dispose of zekwé bones in the bush or under a tree.
  - d) thank the ancestors and zekwé for a successful hunt.
- 27. No Dél<sub>i</sub>ne Got'<sub>i</sub>ne shall dispose of pekwé bones in the garbage, on roads, or in the garbage dump.

- 28. No Déline Got'ine shall dispose of bekwé guts in or near any lakes.
- 29. The Déline ?ehdzo Got'ine shall establish an incentive program for the purchase of pekwé hides.

# I. Season and Location of ?ekwé gha Máhsı Ts'ınıwe

- 30. ?ekwé gha máhsı ts'ınıwe shall take place during the fall and winter seasons, so as to ensure that most zekwé harvested are yárégo.
- 31. ?ekwé gha máhsı ts'ınıwe shall be restricted to the ?ehdaıla pekwé Area and the Neregha pekwé Area, as defined in this Code.
- 32. The Déline ?ehdzo Got'ine may allocate to any Déline Got'ine who participates in a pekwé gha máhsi ts'iniwe the amount of gas that is required to travel to reach the ?ehdaila pekwé and Neregha pekwé Areas.

# J. Monitoring

- 33. Délįnę Got'įnę who participate in harvest of zekwę and who harvest zekwę in that harvest shall, as soon as possible after zekwę is killed, provide an zekwę Health Sample Kit to the Délįnę Zehdzo Got'įnę.
- 34. Déline Got'ine shall be compensated \$50 for each pekwé Health Sample Kit provided.
- 35. If Déline Got'ine do not provide an pekwé Health Sample Kit in accordance with Section 33, that person shall provide the following information to the Déline Pehdzo Got'ine:
  - a) the number of zekwé harvested.
  - b) whether zekwé harvested were várégo or ts'ída.
  - c) where zekwé were harvested.
  - d) any other information required by a person designated by the Dél<sub>2</sub>nę ?ehdzo Got'<sub>2</sub>nę.
- 36. When, as determined by the Déline ?ehdzo Got'ine or the ?ehdzo Got'ine Gots'é Nákedi, the number of harvested ?ehdaila ?ekwé reported reaches 20, the Déline ?ehdzo Got'ine shall call a community meeting to plan for the harvest of the remainder of ?ekwé as described in Section 6 of this Code, and closure of ?ekwé gha máhsi ts'iniwe once that level is reached.
- 37. The Déline ?ehdzo Got'ine shall prepare, for any community meeting convened under Section 36, the following information:
  - a) a proposal for public discussion of zekwé gha máhsı ts'ınıwe.
  - b) information regarding the Dene Ts', l, award.

- c) a proposal for Dene béré kats'ınıwe for the remainder of the year.
- d) a proposal for the process for determining the allocation of the remaining 50 rekwé for the year.
- e) a review of the percentage of yárégo and ts'ída pekwé harvested to date for the year.
- f) suggested measures to be undertaken by the Déline ?ehdzo Got'ine and other wildlife management authorities if someone harvests rekwé after the total rekwé gha máhsı ts'ınıwe target of 150 rekwé is reached.
- 38. The Déline ?ehdzo Got'ine shall keep a record of the number of pekwé harvested and reported under Sections 33 and 35 as well as other known information about pekwé harvested but not reported under Sections 33 and 35.
- 39. The Manager of the Déline ?ehdzo Got'ine shall meet at least once each month with the Chief of Déline First Nation, NWT Environment and Natural Resources staff and ?ehdzo Got'ine Gots'é Nákedi staff to report on the record under Sections 33 and 35 of rekwé harvested in the previous month and to confirm the total monthly Déline harvest numbers for that month.
- 40. The Déline ?ehdzo Got'ine shall report the final numbers for each month to the ?ehdzo Got'ine Gots'é Nákedi following the confirmation of the total monthly Déline harvest under Section 39.
- 41. A representative of each of the Déline ?ehdzo Got'ine, the ?ehdzo Got'ine Gots'é Nákedi and the Department of Environment and Natural Resources shall meet together at least once each calendar year to evaluate the record of pekwé harvested and determine the final total Déline pekwé harvest number to be provided to other wildlife authorities.

## K. Enforcement

- 42. In the event that a Participant under the Sahtú Dene and Metis Land Claims Agreement harvests zekwé does not comply with this Code, the Déline Zehdzo Got'ine shall convene a Sentencing Circle to determine an appropriate response.
- 43. A Sentencing Circle convened under Section 42 shall include the following people:
  - a) the person who allegedly has not complied with this Code.
  - b) two representatives of the Déline ?ehdzo Got'ine.
  - c) at least two Dél<sub>i</sub>nę elders named by the Dél<sub>i</sub>nę ?ehdzo Got'<sub>i</sub>nę in consultation with the Dél<sub>i</sub>nę Got'<sub>i</sub>nę Government.
  - d) one representative of the Ministry of Environment and Natural Resources.

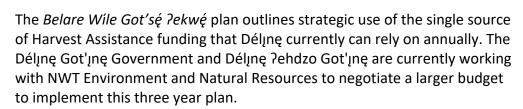
- e) family members of the person who has allegedly not complied with the Code and who can be named by that person or by the Déline ?ehdzo Got'ine or the Déline Got'ine Government.
- 44. The people involved in the Sentencing Circle convened under Section 42 shall discuss:
  - a) the allegations that the Participant identified in Section 42 did not comply with this Code.
  - b) the impacts of that non-compliance with the Code on the relationship between Délynę Got'ynę and zekwę.
  - c) what steps should be taken to address the Participant's alleged non-compliance with the Code.

### 45. In the event that a Participant:

- a) does not comply with this Code and does not participate in a Sentencing Circle; or
- b) does not comply with this Code and does not complete the steps identified by a Sentencing Circle in Section 44(c);

then the Déline ?ehdzo Got'ine shall refer the matter to the Department of Environment and Natural Resources for enforcement pursuant to the provisions of the Wildlife Act, SNWT 2014.

# APPENDIX E: Annual Community Harvesters Assistance Program (CHAP) Budget, 2019-2021





Item	Amount
Dene Ts'Įlį Awards	5,000
Dene béré kats'įnįwe (alternative harvest)	39,057
Snowshoes	2,000
Pekwę́ gha máhsı ts'įnįwe (barren-ground	0
caribou harvesting	
Total	\$46,057